DATA COLLECTION PROFILE



March 2025, NCJ 309976

PREA Data Collection Activities, 2024

The Prison Rape Elimination Act of 2003 (PREA; P.L. 108–79) requires the Bureau of Justice Statistics (BJS) to carry out, for each calendar year, a comprehensive statistical review and analysis of the incidence and effects of prison rape. PREA further specifies, "The review and analysis...shall be based on a random sample, or other scientifically appropriate sample, of not less than 10 percent of all Federal, State, and county prisons, and a representative sample of municipal prisons."

The act requires the Attorney General to submit—no later than June 30 of each year—a report that lists institutions in the sample and ranks them according to incidence of prison rape. To implement requirements under PREA, BJS developed a data collection strategy involving multiple measures and modes. The components of this strategy are described below.

For more information about data collections related to PREA, see BJS's PREA webpage at https://bjs.ojp.gov/topics/corrections/prea.

DATA COLLECTIONS AND DEVELOPMENTAL ACTIVITIES DURING 2024

The Survey of Sexual Victimization (SSV), conducted annually by BJS since 2004, is an administrative data collection based on official records kept by adult correctional and juvenile justice facilities in the United States. BJS administers the SSV to a sample of at least 10% of all facilities covered under PREA.

The survey is administered to all federal and state prisons; all private jails; all facilities operated by the U.S. military and U.S. Immigration and Customs Enforcement; and representative samples of public jail jurisdictions, private prisons, and jails holding adults in Indian country. In addition, the survey is administered to all state juvenile systems and a representative sample of locally and privately operated juvenile facilities.

The SSV gathers information on allegations and substantiated incidents that occur within each calendar year. BJS uses uniform definitions to classify each recorded sexual victimization by the type of act and whether the perpetrator was another prisoner or jail inmate, a youth in the facility, or facility staff. In 2013, BJS added and modified certain definitions to align with the PREA standards promulgated in May 2012. In 2024, BJS again modified definitions following a multi-year research and development effort. Behaviors previously recorded as nonconsensual sexual acts or abusive sexual contact were combined into a single measure of inmate-on-inmate or youth-on-youth sexual abuse. All behaviors associated with staff sexual misconduct remain unchanged but the category was renamed 'staff sexual abuse.'

Data collection for the 2022 reference year was initiated in fall 2023 and completed in spring 2024. As in previous collections, administrators completed the forms via PDF or a web-based interface. The response rates for the Federal Bureau of Prisons, state prison systems, and state juvenile justice systems were 100%, while 93% of sampled local jails, 93% of locally or privately operated juvenile justice facilities, and 97% of other adult correctional facilities responded to the survey. The overall response rate to the 2022 data collection was 94%, up from the 90% response rate in 2021. Response rates were higher in 2022 than in 2021 across all sampled facility types. Data collection for the 2023 reference year began in fall 2024.

During 2024, BJS published one report covering data from the SSV summary and substantiated incident forms: Sexual Victimization Reported by Adult Correctional Authorities, 2019–2020 – Statistical Tables (NCJ 308553, BJS, July 2024). This report presents annual estimates of the total numbers and rates of sexual victimization allegations and substantiated incidents reported by adult correctional authorities. It also presents estimates of the characteristics of victims, perpetrators, and incidents during 2019 and 2020. Additionally, BJS analyzed adult data from 2021 and 2022 and juvenile data from 2019 to 2022 and began preparations for reports on these data.

During 2024, BJS also conducted outreach and educational activities to publicize the recent SSV changes and provide guidance on completing the redesigned forms. BJS developed and launched a redesigned web



form for submitting data online and implemented all changes to the sampling designs.

The National Inmate Survey (NIS) gathers data on sexual victimization in adult prison and local jail facilities as reported by state prisoners and local jail inmates. BJS uses these data to generate statistics on the incidence of prison rape, identify facilities with high and low incidence rates, and identify common characteristics of victims, perpetrators, and facilities. BJS administers the NIS to a sample of at least 10% of correctional facilities, with a minimum of one prison and one jail facility in each state.

BJS conducted the first NIS (NIS-1) in 2007, followed by the NIS-2 during 2008–09 and the NIS-3 during 2011–12. Data collection for the NIS-4 was scheduled to begin in January 2021. However, the challenges that correctional facilities faced due to the COVID-19 pandemic made it infeasible to survey prisoners and jail inmates during 2021 or 2022. BJS rescheduled data collection for 2023 due to concerns for the safety of prisoners, inmates, correctional staff, and data collection agents, as well as associated operational challenges.

The NIS-4 Jails was conducted from February 2023 to February 2024 and included more than 20,000 inmates from 250 local jail facilities. The NIS-4 Prisons was conducted from March 2023 to March 2024 and included more than 25,000 inmates from 177 state and federal prisons. The survey used audio computer-assisted self-interview (ACASI) technology with a touchscreenenabled laptop to maximize prisoner and jail inmate confidentiality. It also used a simultaneous audio feed to minimize potential literacy issues.

NIS-4 data are undergoing review. The first report from the NIS-4 Jails, *Sexual Victimization in Local Jails Reported by Inmates*, 2023–24, will include facility estimates and rankings and is scheduled for release in early 2025. BJS also is planning future NIS-4 Jails reports that will examine victim, perpetrator, and incident characteristics and facility characteristics that are

REPORTS RELEASED IN 2024

 Sexual Victimization Reported by Adult Correctional Authorities, 2019–2020 – Statistical Tables (NCJ 308553, BJS, July 2024) correlated with sexual victimization. BJS plans to release NIS-4 Prisons reports in a similar pattern, with the first report expected in late 2025.

The National Survey of Youth in Custody (NSYC) provides facility-level estimates of youth reporting sexual victimization in juvenile facilities. BJS conducts the NSYC in 10% of juvenile facilities nationwide, with a minimum of one facility in each state. Youth interviews are conducted using the previously mentioned ACASI technology.

BJS has conducted the NSYC three times. The first NSYC (NSYC-1) was conducted from June 2008 to April 2009 and included more than 9,000 youth from 195 juvenile justice facilities. The second NSYC (NSYC-2) was conducted from February 2012 to September 2012 and included more than 8,700 youth from 326 facilities. The third NSYC (NSYC-3) was conducted from March 2018 to December 2018 and included more than 6,000 youth from 327 facilities. The NSYC-3 was the first survey iteration conducted since the U.S. Department of Justice's PREA standards were released in 2012. BJS did not have any activities related to NSYC in 2024.

NSYC results have shown a decrease over time in the percentage of youth reporting sexual victimization. The overall prevalence of sexual victimization was 12.1% of youth in the NSYC-1,¹ 9.5% in the NSYC-2,² and 7.1% in the NSYC-3.³ The data show that youth in juvenile justice facilities experienced higher rates of sexual victimization (9.5% of youth were victimized in 2012) than adults in prisons (4.0% during 2011–12) or jails (3.2% during 2011–12).⁴

PREVIOUSLY RELEASED REPORTS

Visit the Search Publications page on the BJS website at http://bjs.ojp.gov/library/publications/list for previously published reports in the following series:

- PREA Data Collection Activities
- PREA Publications

¹See Sexual Victimization in Juvenile Facilities Reported by Youth, 2008–09 (NCJ 228416, BJS, January 2010).

²See Sexual Victimization in Juvenile Facilities Reported by Youth, 2012 (NCJ 241708, BJS, June 2013).

³See Sexual Victimization Reported by Youth in Juvenile Facilities, 2018 (NCJ 253042, BJS, December 2019).

⁴See Sexual Victimization in Prisons and Jails Reported by Inmates, 2011–12 (NCJ 241399, BJS, May 2013).



The Bureau of Justice Statistics of the U.S. Department of Justice is the principal federal agency responsible for measuring crime, criminal victimization, criminal offenders, victims of crime, correlates of crime, and the operation of criminal and civil justice systems at the federal, state, tribal, and local levels. BJS collects, analyzes, and disseminates reliable statistics on crime and justice systems in the United States, supports improvements to state and local criminal justice information systems, and participates with national and international organizations to develop and recommend national standards for justice statistics. Kevin M. Scott, PhD, is the acting director.

This report was prepared by statisticians within BJS's National Prison Rape Statistics Program (NPRSP). NPRSP statisticians include Emily D. Buehler, PhD, Michael B. Field, Rachel Hansen, and Shelby Kottke-Weaver, PhD.

Joshua Hickman edited the report. Jeffrey Link produced the report.

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