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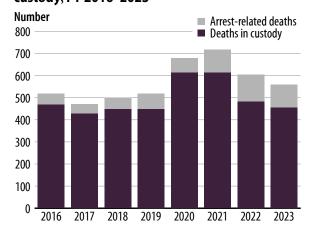
# Federal Deaths in Custody and During Arrest, 2023 – Statistical Tables

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ederal law enforcement agencies reported 104 arrest-related deaths and 456 deaths in custody in fiscal year (FY) 2023 (figure 1). From FY 2016 to FY 2023, federal agencies reported an average of 76 arrest-related deaths and an average of 495 deaths in custody each year. From FY 2022 to FY 2023, arrest-related deaths decreased by 13% and deaths in custody decreased by 6%. The manner of these deaths included homicide, suicide, illness/natural, accident, other, and unknown means.

Findings in this report are based on the Bureau of Justice Statistics' (BJS) Federal Law Enforcement Agency Deaths in Custody Reporting Program (FDCRP), which began collecting data in FY 2016 in response to the Death in Custody Reporting Act (DCRA) of 2013 (P.L. 113-242). DCRA requires federal law enforcement agencies to report information about the death of any person who dies while detained, under arrest, being arrested, or in the custody of federal law enforcement officers.

## FIGURE 1 Number of arrest-related deaths and deaths in custody, FY 2016–2023



Note: Excludes federal executions in fiscal years 2020, 2021, 2022, and 2023. See *Methodology*. For execution data, visit https://bjs.ojp.gov/topics/corrections/capital-punishment. See appendix table 1 for counts.

Source: Bureau of Justice Statistics, Federal Law Enforcement Agency Deaths in Custody Reporting Program, fiscal years 2016–2023.

## **Highlights**

#### In FY 2023:

- Homicides accounted for the largest portion (41%) of arrested-related deaths, followed by accidents (32%) and suicides (19%).
- In arrest-related deaths, 84% of decedents were male, 76% were white, and 53% were ages 25 to 44.
- In 48% of arrest-related deaths, law enforcement officers were serving a warrant when they made initial contact with the decedent.
- A violent offense was the most serious offense allegedly committed by decedents in 40% of arrest-related deaths.

- Decedents attempted to injure law enforcement officers in 32% of arrest-related deaths and discharged a firearm in 29%.
- Law enforcement officers discharged their firearms in 43% of arrested-related deaths.
- The majority (72%) of deaths in custody were due to natural causes or illnesses (including HIV/AIDS), followed by accidents (12%).
- Of those who died in custody, 94% were male, 62% were white, 30% were black, and 50% were age 55 or older.
- The most commonly reported incarceration offenses for persons who died in custody were drug violations (30%), followed by weapons violations (18%) and sex offenses (17%).



#### Terms and definitions

**Cause of death**—A description of the specific factors leading to the termination of the biological functions that sustain life.

**Decedent**—A person who died.

**Federal arrest-related death**—A death that occurs when the event causing the death (e.g., gunshot wound, self-inflicted injury, cardiac arrest, fall from a height, or drowning) occurs while the decedent's freedom to leave is restricted by federal law enforcement personnel acting in an official capacity. Arrest-related deaths include—

- any death attributed to any use of force by federal law enforcement personnel
- any death that occurred while the decedent's freedom to leave was restricted by federal law enforcement prior to, during, or following an arrest—

☐ while detained for questioning or investigation

- ☐ during the process of apprehension (e.g., pursuit of criminal suspect or standoff with law enforcement)
- ☐ while in the custody of, or shortly after restraint by, law enforcement (even if the decedent was not formally under arrest)
- ☐ during transport to or from law enforcement, detention, incarceration, or medical facilities
- any death while the decedent was confined in a temporary holding facility designed to hold detained persons for no longer than 72 hours (e.g., booking center, holding area, or staging location)
- any death that occurred during an interaction with federal law enforcement personnel during response to medical or mental health assistance (e.g., response to suicidal persons).

Federal death in custody—A death that occurs while the decedent is detained or incarcerated for violating federal criminal or administrative law and housed in any facility designed to detain or incarcerate such individuals for longer than 72 hours. This includes all deaths of detained or incarcerated persons that occur in any federal corrections, pretrial, or administrative detention facility, or any other facility under federal contract to criminally hold, detain, imprison, or administratively hold or detain individuals.

**Federal detention agency**—An organizational unit or sub-unit of the federal government with the principal function to detain or incarcerate persons who allegedly committed or were convicted of criminal offenses.

**Federal law enforcement agency**—An organizational unit or sub-unit of the federal government with the principal functions of prevention, detection, and investigation of crime and the apprehension of persons who allegedly committed criminal offenses.

**Homicide**—The willful killing of one person by another. This includes killing in performance of an official duty or in circumstances defined by law as legally justified.

**Manner of death**—An explanation of how a person died, typically illustrated by a one-word description of the intentions and circumstances that led to the stated medical cause of death (e.g., accident, homicide, natural, suicide, or undetermined).

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TABLE 1 Number of deaths reported, by type of death and federal agency, FY 2023

	Arrest-related deaths	Deaths in custody
Total deaths	104	456
Department of Defense		
U.S. Navy Corrections	0	1
Department of Homeland Security		
Customs and Border Protection	48	0
Immigration and Customs Enforcement	0	4
Department of Justice		
Drug Enforcement Administration	5	0
Federal Bureau of Investigation	11	0
Federal Bureau of Prisons	0	384
U.S. Marshals Service	37	58
Department of the Interior		
Bureau of Indian Affairs	1	9
National Park Service, United States Park Police	1	0
National Park Service, Ranger Division	1	0

Note: Excludes federal executions. See Methodology. For execution data, visit https://bjs.ojp.gov/topics/corrections/capital-punishment. Source: Bureau of Justice Statistics, Federal Law Enforcement Agency Deaths in Custody Reporting Program, fiscal year 2023.

**TABLE 2** Arrest-related deaths, by manner of death and weapon causing death, FY 2023

	Number	Percent
Total arrest-related deaths	104	100%
Manner of death		
Homicide <sup>a</sup>	40	41.2%
Homicide by—		
Federal law enforcement officer	28	71.8
State/local task force officer	7	17.9
Other <sup>b</sup>	4	10.3
Unknown/missing <sup>c</sup>	1	~
Suicide	18	18.6
Natural	8	8.2
Accident	31	32.0
Unknown/missing <sup>c,d</sup>	7	~
Weapon causing death		
Total deaths caused by weapons	55	100%
Handgun	28	50.9
Rifle/shotgun	17	30.9
Unspecified firearm	10	18.2
Unknown/missing <sup>d</sup>	6	~

<sup>~</sup>Excluded from percentage calculations.

<sup>&</sup>lt;sup>a</sup>Homicide is the willful killing of one person by another and may include justifiable homicide by a law enforcement officer.

blincludes deaths that were determined to be homicides but not caused by

federal, state, local, or task force officers.

<sup>&</sup>lt;sup>C</sup>Includes deaths where the investigation was pending at the time of data collection.

dIncludes three deaths whose manner of death could not be determined at the time of reporting.

**TABLE 3**Arrest-related deaths, by decedent characteristics, FY 2023

	Number	Percent
Total arrest-related deaths	104	100%
Sex		
Male	87	83.7%
Female	17	16.3
Race		
White	76	76.0%
Black	20	20.0
American Indian/Alaska Native	2	2.0
Asian	2	2.0
Native Hawaiian/Other Pacific Islander	0	0.0
Two or more races	0	0.0
Unknown/missing*	4	~
Ethnicity		
Hispanic	49	48.0%
Non-Hispanic	53	52.0
Unknown/missing*	2	~
Age		
17 or younger	3	2.9%
18–24	18	17.3
25–34	34	32.7
35–44	21	20.2
45–54	20	19.2
55–64	6	5.8
65 or older	2	1.9

<sup>~</sup>Excluded from percentage calculations.

Source: Bureau of Justice Statistics, Federal Law Enforcement Agency Deaths in Custody Reporting Program, fiscal year 2023.

**TABLE 4**Arrest-related deaths, by reason for law enforcement contact and decedent's alleged offense, FY 2023

	Number	Percent
Total arrest-related deaths	104	100%
Reason for initial officer contact with decedent		
Service of warrant	48	48.0%
General law enforcement response/patrol	40	40.0
Criminal investigation	4	4.0
Detention or transport to detention	3	3.0
Inspection	1	1.0
Medical/mental health service call	4	4.0
Unknown/missing <sup>a</sup>	4	~
Decedent's most serious alleged offenseb		
Violent <sup>c</sup>	37	39.8%
Property <sup>d</sup>	2	2.2
Drugs	2	2.2
Weapons	5	5.4
Immigration violation	35	37.6
Probation/parole violation	4	4.3
Other <sup>e</sup>	8	8.6
Unknown/missing <sup>a</sup>	11	~

<sup>~</sup>Excluded from percentage calculations.

<sup>\*</sup>Includes deaths where the investigation was pending at the time of data collection.

<sup>&</sup>lt;sup>a</sup>Includes deaths where the investigation was pending at the time of data collection.

<sup>&</sup>lt;sup>b</sup>Percentages are based on the number of decedents who allegedly committed an offense in the events leading up to their death.

<sup>&</sup>lt;sup>C</sup>Includes homicide, attempted homicide, sex offenses, aggravated assault, assault, and kidnapping.

dIncludes burglary.

<sup>&</sup>lt;sup>e</sup>Includes failure to appear, probation violation, aid and abet escape, escape, and human trafficking.

TABLE 5
Arrest-related deaths, by perceived decedent condition(s) and action(s) during the incident, FY 2023

	Yes		No		Unknown/	
	Number	Percent	Number	Percent	missing <sup>a</sup>	
Decedent condition						
Appeared intoxicated	5	10.2%	44	89.8%	55	
Exhibited mental health issues	0	0.0	47	100	57	
Exhibited physical disability	0	0.0	47	100	57	
Had trouble understanding instructions	5	10.6	42	89.4	57	
Made suicidal statements	7	9.5	67	90.5	30	
Decedent weapon use						
Discharged firearm	30	29.1%	73	70.9%	1	
Displayed firearm	21	20.6	81	79.4	2	
Used other weapon <sup>b</sup>	5	4.9	97	95.1	2	
Displayed other weapon <sup>b</sup>	5	4.9	97	95.1	2	
Indicated possession of weapon <sup>b</sup>	6	6.0	94	94.0	4	
Used vehicle as weapon	4	4.0	97	96.0	3	
Used bodily force as weapon	2	2.0	98	98.0	4	
Decedent action						
Caused fatal injury to law enforcement officer(s)	1	1.0%	101	99.0%	2	
Caused nonfatal injury to law enforcement officer(s)	7	6.9	95	93.1	2	
Attempted to injure law enforcement officer(s)	32	32.3	67	67.7	5	
Caused fatal injury to civilian(s)	1	1.0	101	99.0	2	
Caused nonfatal injury to civilian(s)	2	2.0	100	98.0	2	
Attempted to injure civilian(s)	1	1.0	99	99.0	4	
Attempted to escape/flee from custody	34	33.0	69	67.0	1	
Barricaded self	24	23.1	80	76.9	0	
Gained/attempted to gain possession of officer's weapon	0	0.0	102	100	2	
Resisted arrest	15	14.6	88	85.4	1	
Threatened others	7	7.3	89	92.7	8	

Note: Respondents were able to indicate more than one decedent condition, use of weapon, or action for each case.

Source: Bureau of Justice Statistics, Federal Law Enforcement Agency Deaths in Custody Reporting Program, fiscal year 2023.

**TABLE 6**Arrest-related deaths, by law enforcement actions, FY 2023

	Ye	es	N	lo	_ Unknown/
Law enforcement action	Number	Percent	Number	Percent	missing*
Arrested/attempted to arrest decedent	22	22.2%	77	77.8%	5
Engaged in motor vehicle pursuit	21	20.8	80	79.2	3
Restrained decedent with equipment	10	10.3	87	89.7	7
Engaged in foot pursuit	7	6.9	95	93.1	2
Fought/struggled with decedent	7	7.1	92	92.9	5
Placed decedent in prone position	3	3.0	96	97.0	5
Physically restrained decedent	3	3.1	95	96.9	6

Note: Respondents were able to indicate more than one law enforcement action for each case.

<sup>&</sup>lt;sup>a</sup>Includes deaths where the investigation was pending at the time of data collection. These were excluded from the percentage calculations.

blncludes explosives, knives, nail gun, or other objects that appeared to be a weapon.

<sup>\*</sup>Includes deaths where the investigation was pending at the time of data collection. These were excluded from the percentage calculations.

**TABLE 7**Arrest-related deaths, by law enforcement weapon use, FY 2023

	Ye	es es	N	lo	_ Unknown/
Law enforcement officers used—	Number	Percent	Number	Percent	missing <sup>a</sup>
Any weapon <sup>b</sup>	49	47.1%	55	52.9%	0
Firearm	45	43.3	59	56.7	0
Baton	3	2.9	100	97.1	1
Bodily force	3	3.0	98	97.0	3
Conducted energy device	3	2.9	100	97.1	1
Explosive	4	3.9	99	96.1	1
Pepper/oleoresin capsicum (OC) spray	5	4.9	98	95.1	1
Law enforcement officers displayed but did not use firearm <sup>c</sup>	9	9.0	91	91.0	4

<sup>&</sup>lt;sup>a</sup>Includes deaths where the investigation was pending at the time of data collection. These were excluded from the percentage calculations.

bPercentages are calculated based on the number of agencies that reported officers that used a weapon. Details may not sum to totals because respondents could report more than one type of weapon.

<sup>&</sup>lt;sup>C</sup>In nine cases, respondents reported that officers displayed but did not use a firearm. These may have been in the same incidents where other officers discharged a firearm.

**TABLE 8**Deaths in custody, by manner and location of death, FY 2023

	Number	Percent
Total deaths in custody	456	100%
Manner of death		
Illness/natural <sup>a</sup>	291	71.9%
Suicide	35	8.6
Accident <sup>b</sup>	50	12.3
Homicide <sup>c</sup>	23	5.7
Cause of death		
Blunt trauma	4	17.4
Gunshot wound	10	43.5
Stabbing	5	21.7
Strangulation	2	8.7
Unknown/missing	2	8.7
Other	6	1.5
Unknown/missing <sup>d</sup>	51	~
Location of death		
Medical center outside facility	199	43.6%
Special medical unit or infirmary		
within facility	66	14.5
General housing unit in facility	107	23.5
Segregation unit	16	3.5
While in transit	1	0.2
Mental health unit within facility	3	0.7
Mental health center outside facility	1	0.2
Elsewhere (not specified)	63	13.8

Note: Excludes federal executions. See *Methodology*. For execution data, visit https://bjs.ojp.gov/topics/corrections/capital-punishment.

Source: Bureau of Justice Statistics, Federal Law Enforcement Agency Deaths in Custody Reporting Program, fiscal year 2023.

**TABLE 9**Deaths in custody, by decedent characteristics, FY 2023

	Number	Percent
Total deaths in custody	456	100%
Sex		
Male	428	94.1%
Female	27	5.9
Unknown/missing <sup>a</sup>	1	~
Race		
White	281	62.0%
Black	137	30.2
American Indian/Alaska Native	26	5.7
Asian/Native Hawaiian/Other Pacific Islander <sup>b</sup>	9	2.0
Unknown/missing <sup>a</sup>	3	~
Ethnicity		
Hispanic	87	19.1%
Non-Hispanic	368	80.9
Unknown/missing <sup>a</sup>	1	~
Age		
18–24	4	0.9%
25–34	49	10.8
35–44	89	19.6
45–54	88	19.3
55–64	116	25.5
65 or older	109	24.0
Unknown/missing <sup>a</sup>	1	~

Note: Excludes federal executions. See *Methodology*. For execution data, visit https://bjs.ojp.gov/topics/corrections/capital-punishment.

bRace data on deaths in custody reported by the Federal Bureau of Prisons and U.S. Marshals Service are based on National Crime Information Center classifications. (See https://www.fbi.gov/services/cjis/ncic.) This system includes four races: American Indian/Alaska Native, Asian/Pacific Islander, black, and white. Because the majority of deaths in custody are reported by these two agencies, BJS is unable to report Native Hawaiian and Other Pacific Islander separately from Asian.

<sup>~</sup>Excluded from percentage calculations.

<sup>&</sup>lt;sup>a</sup>Includes deaths due to HIV/AIDS.

<sup>&</sup>lt;sup>b</sup>Includes accidental alcohol or drug overdoses, injuries to self, and other accidental causes of death.

<sup>&</sup>lt;sup>C</sup>Homicide is the willful killing of one person by another and may include justifiable homicide by a law enforcement or corrections officer.

 $<sup>^{</sup>m d}$ Includes deaths where the investigation was pending at the time of data collection.

<sup>~</sup>Excluded from percentage calculations.

 $<sup>{}^{\</sup>rm a}{\rm Includes}$  deaths where the investigation was pending at the time of data collection.

TABLE 10 Deaths in custody, by decedent offense, legal status, and time served, FY 2023

	Number	Percent
Total deaths in custody	456	100%
Most serious offense		
Homicide/aggravated assault	28	6.2%
Sex offense	77	17.0
Robbery	34	7.5
Property <sup>a</sup>	47	10.4
Drugs	136	30.0
Weapons	80	17.6
Immigration	15	3.3
Supervision violation	11	2.4
Other <sup>b</sup>	26	5.7
Unknown/missing <sup>c</sup>	2	~
Legal status at time of death		
Convicted, new commitment	393	86.4%
Convicted, returned probation/parole violator	9	2.0
Unconvicted, pending criminal case	39	8.6
Other <sup>d</sup>	14	3.1
Unknown/missing <sup>c</sup>	1	~
Time served under current admissione		
1 day	5	1.1%
2–5 days	10	2.2
6–10 days	2	0.4
11–30 days	11	2.5
31–180 days	42	9.4
181–365 days	53	11.9
More than 365 days	324	72.5
Unknown/missing <sup>c</sup>	9	~

Note: Excludes federal executions. See Methodology. For execution data, visit https://bjs.ojp.gov/topics/corrections/capital-punishment.

<sup>~</sup>Excluded from percentage calculations.

<sup>&</sup>lt;sup>a</sup>Includes burglary/larceny, fraud/bribery/extortion, and other

property offenses.

blincludes failure to appear, threatening, tribal warrant, and those who were not convicted of offenses.

<sup>&</sup>lt;sup>C</sup>Includes deaths where the investigation was pending at the time of data collection.

 $<sup>^{\</sup>rm d}$  Includes cases where the decedent was awaiting transfer to the last known country of legal residence or was held for witness security.

eFor Federal Bureau of Prisons deaths, time served is typically postconviction and calculated using the date the decedent was admitted to the facility where they died or were last incarcerated. For U.S. Marshals Service, Customs and Border Protection, Immigration and Customs Enforcement, and Bureau of Indian Affairs deaths, time served is typically pre-conviction.

## Methodology

#### **Overview**

The Death in Custody Reporting Act (DCRA) of 2013 requires the head of each federal law enforcement agency to submit to the U.S. Attorney General information about the death of any person who is—

- 1. detained, under arrest, or in the process of being arrested by a federal law enforcement officer (or by a state or local law enforcement officer while participating in a federal law enforcement operation, task force, or other capacity)
- being transported to, incarcerated at, or detained at any—
  - a. facility (including immigration or juvenile facilities) pursuant to a contract with a federal law enforcement agency
  - b. state or local government facility used by a federal law enforcement agency
  - c. federal correctional or pretrial detention facility located within the United States.<sup>1</sup>

#### Determining eligibility for reporting to the Federal Law Enforcement Agency Deaths in Custody Reporting Program

DCRA requires the head of each federal law enforcement agency to provide information on all deaths that occur in their custody for each fiscal year (FY). For the FY 2023 collection, this covered the period of October 1, 2022 to September 30, 2023. The initial list of federal agencies to be contacted was developed from the FY 2022 Federal Law Enforcement Agency Deaths in Custody Reporting Program (FDCRP) list. To verify that the Bureau of Justice Statistics (BJS) had the most up-to-date information about arrest and detention authority, BJS contacted 137 agencies to determine eligibility. Of these agencies, 97 reported having both arrest and detention authority, 6 indicated having detention authority only, and 3 reported only arrest authority. Thirty-one agencies indicated they had no arrest or detention authority and were removed from analysis.

#### **Instrument development**

BJS adapted the FDCRP instruments from the previous Arrest-Related Deaths program and the Deaths in Custody Reporting Program instruments.<sup>2</sup> Each instrument was modified to align with DCRA.

The FDCRP survey consists of three instruments: a screener (CJ-13), the Arrest-Related Death Incident Report (CJ-13A), and the Detention/Incarceration Incident Report (CJ-13B).<sup>3</sup> On the screener, agency respondents indicated whether they had arrest or detention authority. If so, respondents indicated whether they had any deaths to report. If a responding agency did not have either type of death (occurring either during arrest or while in detention/custody) during the reporting period, the survey instructed respondents to note on the screener that there were no deaths.

For every arrest-related death, respondents completed a CJ-13A form. This instrument included questions about the incident, such as location, decedent characteristics (e.g., demographics and actions prior to and during the incident), and law enforcement characteristics (e.g., actions during the incident, interactions with the decedent, and weapon use).

For every death in custody, respondents completed a CJ-13B form. Similar to the CJ-13A, the CJ-13B instrument included questions about the incident, such as facility information, decedent characteristics (e.g., demographics and incarceration details), and facility staff characteristics (e.g., actions during the incident).

The two incident forms asked questions tailored to the differing functions and situations involved in arrests and custody. For example, because use of force by law enforcement often accounted for arrest-related deaths, the CJ-13A included questions about the type and extent of force applied during the incident. Additionally, because most deaths in custody were due to natural causes or illness, the CJ-13B included types of treatment provided for identified medical conditions.

<sup>&</sup>lt;sup>1</sup>Death in Custody Reporting Act of 2013, P.L. 113–242, § 3, 128 Stat. 2861 (2014). https://uscode.house.gov/statviewer. htm?volume=128&page=2861.

<sup>&</sup>lt;sup>2</sup>For information on the Arrest-Related Deaths program and Deaths in Custody Reporting Program, see the BJS FDCRP webpage at https://bjs.ojp.gov/data-collection/federal-law-enforcement-agency-deaths-custody-reporting-program-fdcrp.

<sup>&</sup>lt;sup>3</sup>For survey forms, see: https://bjs.ojp.gov/data-collection/federal-law-enforcement-agency-deaths-custody-reporting-program-fdcrp#surveys-0.

#### Identifying and excluding duplicate records

Determining which agency has custody may be complicated by dual law enforcement and detention functions and overlapping jurisdiction with state and local law enforcement authorities. Duplicate death records may occur due to overlapping correctional populations, jurisdictions, and functions (arrest and detention) within an agency. Agencies participating in the same task force may also submit duplicate information. To identify duplicate records, BJS performed record matching based on decedent name, date of birth, date of death, and agency or correctional facility.

#### **Out-of-scope records**

Data on executions are excluded from this report but are accessible on the BJS website.<sup>4</sup>

#### Data collection and response rate

BJS emailed contacts at each agency to direct them to the FDCRP online survey submission portal. Each contact received a login name, password, and instructions. The initial screener form required agencies to enter the number of arrest-related deaths and deaths in custody

that occurred under their jurisdiction in FY 2023, as well as the decedents' names. Once each decedent was identified, respondents were instructed to provide incident information for each death.

Of the 137 agencies BJS contacted and deemed eligible for inclusion in the survey, all responded and provided completed survey forms, for a response rate of 100% (table 11). Seven agencies reported at least one arrest-related death, and five agencies reported at least one death in custody.

**TABLE 11**Responses to the Federal Law Enforcement Agency Deaths in Custody Reporting Program, FY 2023

	Number
Eligible agencies surveyed	137
Responded	137
Reported arrest authority	100
Reported any arrest-related deaths	7
Reported incarceration/detention authority	103
Reported any deaths in custody	5

<sup>&</sup>lt;sup>4</sup>See https://bjs.ojp.gov/topics/corrections/capital-punishment.

#### **APPENDIX TABLE 1**

## Counts for figure 1. Number of arrest-related deaths and deaths in custody, FY 2016–2023

Fiscal year	Arrest-related deaths	Deaths in custody
2016	51	468
2017	41	429
2018	53	448
2019	68	449
2020	65	614
2021	105	613
2022	120	483
2023	104	456

Note: Excludes federal executions in fiscal years 2020, 2021, 2022, and 2023. See *Methodology*. For execution data, visit https://bjs.ojp.gov/topics/corrections/capital-punishment.



The Bureau of Justice Statistics of the U.S. Department of Justice is the principal federal agency responsible for measuring crime, criminal victimization, criminal offenders, victims of crime, correlates of crime, and the operation of criminal and civil justice systems at the federal, state, tribal, and local levels. BJS collects, analyzes, and disseminates reliable statistics on crime and justice systems in the United States, supports improvements to state and local criminal justice information systems, and participates with national and international organizations to develop and recommend national standards for justice statistics. Kevin M. Scott, PhD, is the acting director.

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