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Survey of Criminal History Unformation Systems: Implementing the Lautenberg Amendment

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U.S. Department of Justice Office of Justice Programs Bureau of Justice Statistics



Survey of Criminal History Information Systems: Implementing the Lautenberg Amendment

A Criminal Justice Information Policy Report

June 1998, NCJ-171135

U.S. Department of Justice

Bureau of Justice Statistics

Jan Chaiken, Ph.D. Director

Acknowledgments. This report was prepared by SEARCH, The National Consortium for Justice Information and Statistics, Kenneth E. Bischoff, Chairman, and Gary R. Cooper, Executive Director. The project director and author of the report was Sheila J. Barton, Deputy Director. Support was provided by Jane L. Bassett, Publishing Assistant; Twyla R. Cunningham, Manager, Corporate Communications; and Teresa E. Nyberg, Executive Secretary. The Federal project monitor was Carol G. Kaplan, Chief, Criminal History Improvement Programs, Bureau of Justice Statistics.

Report of work performed under BJS Cooperative Agreement No. 95-RU-RX-K001, awarded to SEARCH, The National Consortium for Justice Information and Statistics, 7311 Greenhaven Drive, Suite 145, Sacramento, California 95831. Contents of this document do not necessarily reflect the views or policies of the Bureau of Justice Statistics or the U.S. Department of Justice.

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Foreword

In 1997, the U.S. House of Representatives' Judiciary Committee, Subcommittee on Crime, chaired by Rep. Bill McCollum (R-FL), conducted hearings on the Lautenberg Amendment to the Gun Control Act of 1968. The amendment prohibits the receipt or possession of firearms by persons convicted of the misdemeanor crime of domestic violence.

The Bureau of Justice Statistics, U.S. Department of Justice, responded to the congressional interest in the implementation of this amendment by funding a survey to determine the status and capabilities of the States to comply with the Lautenberg requirements. SEARCH, The National Consortium for Justice Information and Statistics, conducted the survey in July-September 1997. This report is a compilation of the results of the survey. It is an adjunct to earlier surveys of State criminal history information systems conducted for BJS by SEARCH. We hope that the data contained in the report will be useful to policymakers and planners as we approach the implementation of the National Instant Criminal Background Check System (NICS) this November.

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Jan M. Chaiken, Ph.D. Director

Introduction

The Gun Control Act of 1968 was amended on October 1, 1996, to prohibit any person, "who has been convicted in any court of a misdemeanor crime of domestic violence," from receiving or possessing firearms. The new prohibition is frequently referred to as the "Lautenberg Amendment," socalled for the amendment's sponsor, U.S. Rep. Frank Lautenberg (D-NJ).

As amended, the Gun Control Act provides:

"It shall be unlawful for any person----

(1) who has been convicted in any court of, a crime punishable by imprisonment for a term exceeding one year;

(2) who is a fugitive from justice;

(3) who is an unlawful user of or addicted to any controlled substance (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802));

(4) who has been adjudicated as a mental defective or who has been committed to a mental institution;

(5) who, being an alien, is illegally or unlawfully in the United States;

(6) who has been discharged from the Armed Forces under dishonorable conditions;

(7) who, having been a citizen of the United States, has renounced his citizenship; (8) who is subject to a court order that—

(A) was issued after hearing of which such person received actual notice, and at which such person had an opportunity to participate;

(B) restrains such person from harassing, stalking, or threatening an intimate partner of such person or child of such intimate partner or person, or engaging in other conduct that would place an intimate partner in reasonable fear of bodily injury to the partner or child; and

(C)(i) includes a finding that such person represents a credible threat to the physical safety of such intimate partner or child; or

(ii) by its terms explicitly prohibits the use, attempted use, or threatened use of physical force against such intimate partner or child that would reasonably be expected to cause bodily injury; or

(9) who has been convicted of a misdemeanor crime of domestic violence,

to ship or transport in interstate or foreign commerce, or possess in or affecting commerce, any firearm or ammunition; or to receive any firearm or ammunition which has been shipped or transported interstate or foreign commerce." 18 U.S.C. § 922(g) (emphasis added). The Lautenberg Amendment also defines the term "misdemeanor crime of domestic violence," as follows:

The term "misdemeanor crime of domestic violence" means an offense that —

(A) (i) is a misdemeanor under Federal law or State law; and

(ii) has, as an element, the use or attempted use of physical force, or the threatened use of a deadly weapon, committed by a current or former spouse, parent or guardian of the victim, by a person with whom the victim shares a child in common, by a person who is cohabiting with or has cohabited with the victim as a spouse, parent, or guardian, or by a person similarly situated to a spouse, parent, or guardian of the victim.

(B) (i) A person shall not be considered to have been convicted of such an offense for purposes of this chapter unless—

(1) the person was represented by counsel in the case, or knowingly and intelligently waived the right to counsel in the case; and

(II) in the case of a prosecution of an offense described in this paragraph for which a person was entitled to a jury trial in the jurisdiction in which the case was tried, either

(aa) the case was tried by a jury, or

(bb) the person knowingly and intelligently waived the right to have the case tried by a jury, by a guilty plea or otherwise,

(ii) A person shall not be considered to have been convicted of such an offense for purpose of this chapter if the conviction has been expunged or set aside or is an offense for which the person has been pardoned or has had civil rights restored (if the law of the applicable jurisdiction provides for the loss of civil rights under such an offense) unless the pardon, expungement, or restoration of civil rights expressly provides that the person may not ship, transport, possess or receive firearms. 18 U.S.C. § 921(a)(33) (emphasis added).

The ability of a State to implement the requirements of the misdemeanor domestic violence prohibition depends on the nature of the State's legislation, the stage of its technical development, and the operational procedures in effect. Specifically:

- Arrests and convictions that meet the statutory definitions must be reported to the State criminal history repository;
- Subjects charged with crimes that meet the statutory definitions must be fingerprinted, and the fingerprints must be submitted to the State criminal history repository;
- Sufficient information must be available to enable the decisionmaking authority to determine:

- whether the offense involved the use or attempted use of physical force, or the threatened use of a deadly weapon;
- (2) the relationship of the perpetrator to the victim;
- (3) whether the subject was represented by counsel, or waived his right to counsel;
- (4) whether the subject was entitled to a jury trial, and either waived his right or had a jury trial;
- (5) whether the subject has had his conviction expunged or set aside; and
- (6) whether the subject has been pardoned or has had his civil rights restored; and
- Domestic violence misdemeanor conviction information must be automated to permit instant access to the record.

This report summarizes the States' responses on their ability to meet the requirements to implement the domestic violence misdemeanor prohibition. In addition, the report contains information about the collection. maintenance, and retention of misdemeanors in general. Throughout this report, the 50 States and the District of Columbia will be referred to as "States." Although all States responded to the survey, some States were able to respond only with "unknown" or "not available" to some of the questions.

Major Findings

The "Major Findings" relate to the specific requirements and elements of the domestic violence misdemeanor prohibition.

Legal requirements

Implementing the Lautenberg Amendment requires that the State legislatures establish crimes that meet the Lautenberg definition of a misdemeanor crime of domestic violence, and require that the convictions for those crimes be reported to the State criminal history repository.

Establishment of misdemeanor crime of domestic violence, 1997 (Table 1):

- Thirty State codes provide for a misdemeanor crime of domestic violence, that is, where family/intimate relationship is a necessary element of the offense.
- Other State codes may provide for crimes that encompass domestic violence, such as assault and battery, without regard to the relationship of the perpetrator to the victim.

Reporting requirements for misdemeanors, 1997 (Table 1):

 In 33 States, the State law requires arresting agencies to submit misdemeanor arrest data and fingerprints to the State criminal history repository. In 29 of those States, arrest data and fingerprints are required for all misdemeanors; 4 additional States require the same reporting for domestic violence misdemeanors only.

 Thirty-four States have laws requiring courts with misdemeanor jurisdiction to report dispositions to the State criminal history repository. In 30 of those States, the courts are required to report dispositions in all misdemeanor cases. In an additional 4 States, reporting is required for domestic violence misdemeanors only.

Fingerprinting practices

In almost all States, a criminal history record for a subject is created only when arrest data is supported by fingerprints. To be accessible in response to an inquiry, therefore, fingerprints must be taken for Lautenbergdefined crimes and submitted to the State criminal history repository.

Fingerprint reporting practices for misdemeanors, 1997 (Table 2):

The State criminal history record repositories in 36 States currently receive fingerprints for misdemeanors. Nineteen States report that they receive fingerprints for all misdemeanors, while 17 States receive fingerprints for domestic violence misdemeanors. In some States where fingerprints are required, they currently are not submitted for all misdemeanors. In other States, fingerprints may be voluntarily submitted to the State criminal history repository although not required by State law.

- Thirty-five States reported data for all misdemeanors. Twelve of those States estimated that 99 to 100 percent of fingerprints are submitted to the State criminal history repository for all misdemeanors.
- Thirteen States reported data on the submission of fingerprints for domestic violence misdemeanors. Of those States, 6 States estimated that 99 to 100 percent of fingerprints for domestic violence misdemeanors are submitted to the State criminal history repository.
- The primary reason that misdemeanor arrest data is not reported to the State criminal history repository is that State law and/or policy does not require that such offenses be supported by fingerprints; therefore, some or all of these arrests are not submitted to the repositories.

Identification of offenses

To implement the domestic violence misdemeanor prohibition, a State must be able to identify the offenses in its criminal history files that meet the statutory definition. Identification of domestic violence misdemeanors in the State criminal history file, 1997 (Table 3):

- Eleven States reported that some or all of the convictions for domestic violence misdemeanors are flagged in the State criminal history file.
- Thirty-one States reported that some or all of the convictions for **domestic violence** misdemeanors can be identified by a computer search based on statute citations or literal offense descriptions.
- Thirty-one States reported that some or all of the convictions for **domestic violence** misdemeanors can be identified by a manual review of the State criminal history file.
- Three States reported that the State criminal history file contains information on the relationship between the victim and the offender.

■ Other statutory requirements

The misdemeanor domestic violence prohibition applies only pursuant to specified conditions. To implement the legislation, the State must be able to determine whether these conditions have been met.

Information available to determine the application of the domestic violence prohibition to potential firearms purchaser, 1997 (Table 4):

- In 4 States, some or all of the convictions for domestic violence misdemeanors contain information on whether the subject was represented by counsel, or knowingly and intelligently waived counsel.
- In 5 States, some or all of the convictions for domestic violence misdemeanors contain information on whether the subject was entitled to a jury trial, or knowingly and intelligently waived a jury trial.
- Twelve States have other automated databases where information on the victimoffender relationship can be obtained.
- Twelve States have other automated databases where information on representation by counsel can be obtained.
- Fourteen States have other automated databases where information on the jury trials can be obtained.
- In cases where no automated databases are available to obtain victim, counsel, or jury trial information, 26 States can make the eligibility determination by reviewing court files; 26 States are able to review police/incident reports for at least some of the information; and 5 States review other records.

Court practices

A misdemeanor conviction for domestic violence operates as a prohibition under the Gun Control Act only if the subject was represented by or waived counsel and was convicted after a jury trial or waiver of a jury trial, if entitled to one. In some States, it is necessary to search court records to make these determinations. The courts maintain their own record retention schedules that may have an impact on the ability to conduct a search of a subject's conviction.

Record retention practices of courts that have jurisdiction over misdemeanor cases, 1997 (Table 5):

- In 16 States, convictions for all misdemeanors, regardless of the date of the conviction, are maintained by and available from the State courts that have jurisdiction over the cases. In 11 States, convictions for all misdemeanors, regardless of the date of conviction, are maintained by the courts, but older convictions are archived and not readily available.
- In 11 States, convictions for domestic violence misdemeanors, regardless of the date of conviction, are maintained by and available from the State courts that have jurisdiction over the cases. In 11 States, domestic violence misdemeanor convictions, regardless of age, are maintained by the courts, but older convictions are archived and not readily available.

- In 23 States, all misdemeanor convictions are purged by the courts after a number of years, ranging in States from 2 years to a proposed 75 years. Of the States with current purging practices, a total of 18 States purge records at 10 years or earlier.
- In 18 States, domestic violence convictions are purged by the courts after a number of years, ranging from 2 years to a proposed 75 years. Of the States with current purging practices, a total of 13 States purge records at 10 years or earlier.

Instant access to records under the National Instant Criminal Background Check System (NICS)

In November 1998, States will be participating in the National Instant Criminal Background Check System (NICS) that will be used to determine the eligibility of potential purchasers of firearms. In order for States to respond on an instant basis regarding subjects with domestic violence misdemeanor convictions, a State's records must be automated or accessible through an automated master name index. The master name index contains names and other *identifiers for every person* about whom a record is held in the system, whether manual or automated. In the latter case, this would enable identification of a potential purchaser on an instant basis, even though the full record may not be instantly available for review.

Current level of automation of misdemeanor offenses in State criminal history repository, 1997 (Table 6):

- Nine States estimate that 100 percent of all misdemeanor convictions are maintained in the *automated* State criminal history file (of 30 reporting data).
- Fifteen States estimate that 100 percent of subjects with convictions for **all** misdemeanors are maintained in an *automated* master name index (of 31 reporting).
- Twelve States estimate that 100 percent of the subjects with **domestic violence** misdemeanor convictions are in the *automated* master name index (of 22 reporting).

Plans to implement automation for misdemeanor convictions at the State criminal history repository, 1997 (Table 7):

- Eleven States that do not currently maintain all misdemeanor convictions in an automated criminal history file reported that plans are underway or anticipated for automating all misdemeanor convictions in a criminal history file.
- Eleven States that do not currently maintain domestic violence misdemeanor convictions in an automated criminal history file reported that plans are

underway or anticipated for implementing an automated criminal history file that includes **domestic violence** misdemeanor convictions.

Other Findings

The following tables summarize the impact on States of the implementation or planned implementation of the domestic violence misdemeanor conviction prohibition.

Current or anticipated impact on State criminal history repository workload resulting from implementation of the domestic violence misdemeanor conviction prohibition, 1997 (Table 8):

- Nine States reported that the enactment of the domestic violence misdemeanor conviction prohibition would have no impact on their States because they are either legally or technically incapable of implementing the prohibition.
- Two States reported that there would be no impact on their States because the State is already in compliance.
- Thirteen States did not specify a reason but reported that "no impact" has occurred or is anticipated as a result of the Federal firearms prohibition regarding domestic violence misdemeanor convictions.
- In 10 States, more fingerprint cards are or will be submitted as a result of the new prohibition. Nine

States reported that more courts are or will be reporting dispositions. In 12 States, more personnel are or will be needed to implement the prohibition.

Expected workload impact if the domestic violence misdemeanor conviction prohibition is amended, 1997 (Table 9):

The impact reflects the workload associated with:

- *I. making the data available by putting it into the system;*
- 2. the process of reviewing the data for compliance; and
- 3. the relationship to existing State requirements.
- If the law were amended to require the application of the domestic violence misdemeanor prohibition to the prior three years only, 19 States responded that the impact on the workload of the State would be the same; 7 States estimate that the workload would or could be less, while 10 States reported that the workload would be greater.
- If the law were amended to require the application of the domestic violence misdemeanor prohibition only to the prior *five* years, 20 States responded that the impact on the workload of the State would be the same; 7 States estimate that the workload would or could be less, while 10 States reported that the workload would be greater.

- If the law were amended to require the application of the domestic violence misdemeanor prohibition only to the prior *ten* years, 19 States responded that the impact on the workload of the State would be the same; 6 States estimate that the workload would or could be less, while 11 States reported that the workload would be greater.
- If the law were amended to require the application of the **domestic violence** misdemeanor prohibition only *from the date of enactment* of the law forward, 22 States responded that the impact on the workload of the State would be the same; 6 States estimate that the workload would or could be less, while 9 States reported that the workload would be greater.
- For those States that were able to provide an estimate of the costs that would enable the State to provide the information required by the domestic violence misdemeanor prohibition, the estimates range from \$20,000 in Minnesota to millions of dollars in California.

Certain domestic violence misdemeanor convictions that have been modified do not serve as prohibitions for the purchase of firearms. State practices vary with regard to modifications of misdemeanor convictions. Policies/practices of State criminal history repository regarding modification of misdemeanor convictions, 1997 (Tables 10A and 10B):

- Expungements: Twentythree States have statutes that provide for the expungement of all misdemeanor convictions. In 16 of those States, statutes also include expungement of convictions for domestic violence misdemeanors.
- Setting aside of convictions: Thirty-eight States have statutes that provide for setting aside all misdemeanor convictions. In 32 of those States, the statutes also include setting aside of convictions for domestic violence misdemeanors.
- Pardons: Forty-five States have statutes that provide for pardons of all misdemeanor convictions. In 35 of those States and Georgia, the statutes also include pardons for convictions of domestic violence misdemeanors.
- Restoration of civil rights: Thirty States have provisions for the restoration of civil rights of subjects convicted of all misdemeanors. Twentyfive of those States and Georgia also include restoration of civil rights for those convicted of domestic violence misdemeanors.

Number of misdemeanors and domestic violence misdemeanors in State criminal history databases, 1997 (Table 11):

- Twenty-six States provided estimates of the total number of convictions for all misdemeanors reported within a 12-month period (approximately August 1996-July 1997). The total for the 26 States was 1,177,800.
- Nineteen States estimated that 6 percent of those convictions during the same period were for **domestic violence** misdemeanors.

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Data Tables

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Explanatory Notes for Table 1

All States that indicated that no State code provision exists for domestic violence misdemeanors *per se*, also responded that a person who commits a domestic violence-type crime is charged with a felony or other existing misdemeanor, such as simple assault or simple battery. A misdemeanor of domestic violence means that a family/intimate relationship is an element of the offense. A State legal requirement refers to a State statute or a State administrative regulation having the force of law.

.... Unknown.

^aReporting is required for class A and B misdemeanors only.

^bJails are required to submit the information.

^cClass A misdemeanors.

^dAll physical arrests.

^eConnecticut law requires reporting of arrest data and fingerprints for all persons over 16 charged with a crime of moral turpitude. There, however, is no consistency in the fingerprinting of misdemeanors; also some appear on the criminal history record, some do not.

 f If a summons/arrest is made, the repository is notified. If only an application for an arrest is sent to the State's Attorney, no notice is given to the repository.

^gReporting is required for class A and B misdemeanors and assaults only.

^hExcept motor vehicle and wildlife violations.

ⁱThe requirement is that the arresting agency reports the prosecutor's action.

JThe requirement is that the arresting agency reports the court's decision.

^kWith formal taking into custody and booking.

¹Since 1994.

^mEffective August 1997.

ⁿRequired only for reportable offenses.

⁰If the subject has been arrested and fingerprints have been submitted.

^PAlthough there is a legal requirement for reporting in Nevada, due to an administrative policy, the criminal history repository does not have misdemeanor information when a subject is issued a citation in lieu of booking. Recognizing this to be a shortcoming, the State through various system redesign efforts is working to resolve this by allowing the submission of citations for data capture in a special non-fingerprintbased file application. The file will be available in 1998.

^qReporting is required for all misdemeanors in the penal law in addition to others that are not found in the penal law. Although the State penal law has no category of domestic violence misdemeanors, such crimes would be charged pursuant to existing misdemeanor statutes contained in the penal law for which submission of fingerprints and arrest data to the State criminal history repository is required.

^rThe North Carolina criminal code provides for offenses of domestic criminal trespass and also for arrest when certain violations of domestic violence protection orders occur.

^SFor simple assault only.

^tThese are received from the District Attorneys, not the courts.

^UIn Pennsylvania, all criminal justice agencies are required to submit dispositions.

^vDomestic violence is charged as assault, violation of protection order, or both.

^WOnly if the arrest results in incarceration of the subject or bail is posted.

^XTexas statute requires that only class B misdemeanors and above be reported to the State criminal history repository. Fingerprints must support all submissions to the repository.

^yTo the extent that the offense involves an assault.

 Table 1: State legal requirements for establishing domestic violence misdemeanors and reporting of misdemeanors to the State criminal history repository, 1997

	State code provides for	State law requir arresting agenc arrest and finge criminal histor	ies to submit erprints to State <u>y repository</u>	State law requ reporting of p declinations to criminal histor	rosecutor State	State law requ of final court 1 dispositions to history reposi	nisdemeanor State criminal
_	misdemeanor crime of domestic	All	Domestic violence misdemeanors	All	Domestic violence misdemeanors	All	Domestic violence misdemeanors
State	violence	misdemeanors	only	misdemeanors	only	misdemeanors	only
Alabama		а					
Alaska		xb		х		х	
Arizona	х	х		х		х	
Arkansas	х	с		х		х	
California	x	х		x		х	
Colorado	x	xď		x		x	
Connecticut	х	x ^e		x f		x	
Delaware		x		x		x	
District of Columbia	х	x		x		x	
Florida	~	x		x		x	
Georgia	x	x		x		x	
Hawaii	x	x		x		x	
Idaho	x	^		^		^	
Illinois	x	x		x		v	
Indiana	^	x		x		x x	
Iowa	x						
Kansas	x	g		g			
	^	0		Ũ			
Kentucky		v		v			
Louisiana		x x ^h		x x ⁱ			
Maine				х.		хj	
Maryland		x ^k		x		x	
Massachusetts	•			х		х	
Michigan	x1		x ^ı		x1		x1
Minnesota Mississippi	x		X ^m		X ^m		x ^m
Missouri	x ⁿ	x ⁿ		x ⁿ		x ⁿ	
Montana	х					xo	
Nebraska							
Nevada	x	xp		x		x	
New Hampshire	x	x		x		x	
New Jersey New Mexico	x	x x		х		x	
New York	^		q	v	q	v	q
	xr	x	•	x	•	х	1
North Carolina North Dakota	Χ		S		s		s
Ohio	x	x		x		х	•
Oklahoma	х		x		х		xt
Oregon							
Pennsylvania		х		Xu		x	
Rhode Island	х						
South Carolina	x	х				x	
South Dakota	X۷	х				х	
Tennessee		x ^w					
Texas		x		n		n	
Utah	х	х		x		x	
Vermont	x					х	
Virginia	х	х				х	
Washington	х		х		х		х
West Virginia	x	x				x	
Wisconsin			v		v		v
Wyoming			У		у		У

Explanatory Notes for Table 2

Percentages reported are results of estimates.

- 1 = State law and/or policy does not require that all misdemeanor arrests be supported by fingerprints, and therefore, some or all such arrests are not submitted to the repository.
- 2 = State law and/or policy does not require that misdemeanor arrests be reported to the State criminal history repository, and therefore if such arrests are submitted, they are not retained by the repository.
- 3 = Misdemeanor offenses are not considered criterion offenses (i.e., offenses that do not appear on the FBI's list of nonserious offenses—see Appendix A), and therefore, are not submitted to the repository.
- 4 = Other.
- **5 = State law and/or policy does not require that all misdemeanor domestic violence arrests be supported by fingerprints, and therefore, some or all such arrests are not submitted to the repository.
 - 6 = State law and/or policy does not require that misdemeanor domestic violence arrests be reported to the State criminal history repository, and therefore if such arrests are submitted, they are not retained by the repository.
 - 7 = Misdemeanor domestic violence offenses are not considered criterion offenses (i.e., offenses that do not appear on the FBI's list of nonserious offenses—see Appendix A), and therefore, are not submitted to the repository.
 - 8 = Other.

... Unknown.

^aClass A and B misdemeanors.

^bAs simple assault.

^cState law requires fingerprints for all misdemeanors regardless of whether an arrest occurs, but the law is not being followed in all cases.

^dPhysical arrests.

^eClass A misdemeanors.

^fCriminal Justice Information System (CJIS) codes used to extract domestic violence information from the longitudinal file are only felony codes.

^gBased on the longitudinal file using arrest type of charge.

^hCJIS codes used to extract domestic violence information are only felony codes. Based on a comparison of the monthly arrest and citation register and the longitudinal file, in 1996, 26 percent of the persons arrested for domestic violence were fingerprinted.

ⁱThe law requires submission of fingerprint data; however, all law enforcement agencies do not submit 100 percent for misdemeanors.

^JPractices vary and have not been standardized yet.

^kArrests of persons with fingerprints on file are reported on criminal summonses that contain two fingerprints.

¹The small percentage of arrests that are not fingerprint supported are assigned State identification numbers with a "U" prefix (for "unknown"). This allows for identification of each of these exceptions. Unsupported arrests sometimes occur when an offender is hospitalized, or refuses, or is unable, to be fingerprinted.

^mClass A and B misdemeanors and assault only.

ⁿJail space may not always be available, and fingerprints are taken only when the person is booked at a jail facility.

^oLack of compliance in the taking and submission of fingerprints.

^pWith formal taking into custody and booking.

^qActual compliance is unknown, but 100 percent are required.

^rSome.

^SSince there is no requirement that any misdemeanors, regardless of type, be reported to the State criminal history repository, Montana has no way of accurately estimating the non-reported charges.

^tUnder Nevada law, an arrest and booking must occur when a person commits a crime of domestic violence. Citations cannot be issued in lieu of an arrest for this type of offense (as is possible for other misdemeanor offenses). As a result, because a booking occurs, the repository receives a fingerprint card.

^UIf on a complaint warrant or on a complaint summons signed by law enforcement.

^vFor all misdemeanors contained in the penal law.

^wNew York does not have a substantive offense of domestic violence, but does receive fingerprints to the extent that such crimes are charged pursuant to the existing penal law.

^xThis has been required since 1995; the current level of compliance is unknown.

^ySome misdemeanors.

²The lack of approximately 5 percent is due to missing arrest cards.

^{aa}Lack of compliance with State law by police departments and sheriffs' departments that cite lack of personnel to take misdemeanor fingerprints.

^{bb}The 40 percent figure is an overall figure for arrests; reporting is simply not complete.

^{cc}If an assault charge results.

Table 2: Fingerprint reporting practices for misdemeanors, 1997

	State criminal h repository curre fingerprints for	ently receives	arrests for whic arrest data are s	nt of misdemeanor h fingerprints and ubmitted to history repository	Reasons that fi and arrest data to State crimina repository is le	submitted I history
State	All misdemeanors	Domestic violence misdemeanors	All	Domestic violence misdemeanors	All	Domestic violence misdemeanors
	inductive			masterneuhors	Insuemeanors	
Alabama	а	b	100% ^a			
Alaska	xc		41		4 ^c	8d
	xd				4	0
Arizona	e	e	100 35 ^e	75% ^e	,	e .
Arkansas	-	f	35° 318	/5%- h	1 4 i	5 8 ⁱ
California		-	219		4 -	0
	d				4d	
Colorado	xď		90%			
Connecticut	k				4 j	
Delaware	x ^k		100 ^k			
District of Columbia		х		100%		
Florida	х		100			
Georgia	х		100%			
Hawaii	х		99+ ^m			
Idaho .		x	50	100%	1	
Illinois	x		100			
Indiana	~		<100			
Indiana			100			
			500	50%	1	5
Iowa	m		50%	50%	4 i	5
Kansas	•••		70			e
Kentucky			10	10	1	5
Louisiana ,			90		4 ⁿ	80
Maine		х	25		4 ⁰	8
Maryland	xp		100%			
Massachusetts		х	30		1	5
Michigan		х		q		
Minnesota		xr	1	4	1	5
Mississippi			30		1	
Mississippi						
Missouri		x		100% ^q	1	
		xr	 s		1	5
Montana		^	•••	•••	2	6
Nebraska		xt	•••		1	0
Nevada			•••	100		
New Hampshire		x	•••	•••	1	
	.,					
New Jersey	x ^u		85%		1	
New Mexico	X		··· _			
New York	xv		r	100% ^w		_
North Carolina					1	5
North Dakota		xb			1	•••
Ohio	х				2	6
Oklahoma		х	5-10%	x	1	8 ^x
Oregon		x		•••	1	5
Pennsylvania	x		100			
Rhode Island	А		70		1	5
Kilode Island			,0		•	-
	v		90%		37	7
South Carolina	x				4 ^z	,
South Dakota	x		90-95	200	4 4 ^{aa}	8 ^{aa}
Tennessee			30	30%		
Texas		x			1	5
Utah	х		100			
						-
Vermont			16%		1	5
Virginia	х		100			
Washington		х	36	36%	1, ,	5
West Virginia	х		40		4 ^{b b}	
Wisconsin		х	50	50	1	5
Wyoming		xcc	•••	100	1	

Explanatory Notes for Table 3Explanatory Notes for Table 3Image: Second State St

¹Since 1994.

^eConviction information is available if reported.

Table 3: Identification of domestic violence misdemeanors in the State criminal history file, 1997

State	Convictions for misdemeanor domestic violence are flagged in State criminal history file	Convictions for misdemeanor domestic violence can be identified by computer search based on statute citations or literal offense descriptions	Convictions for misdemeanor domestic violence can be identified by a manual review of State criminal history file	State criminal history file contains information on the relationship between offenders and victims
Alabama		Х	х	
Alaska				
Arizona	Xa	x	x	
Arkansas		x		
California		x	x	
Colorado	xb	х	х	
Connecticut	Some ^c			
Delaware			Some	
District of Columbia	Х	x	х	х
Florida			Some	
Georgia	X d	x	x	
Hawaii	d	Some ^d	Some ^d	
Idaho		Some		
Illinoise	х	x	Х	
Indiana				
		6		
Iowa	v	Some Some ^f	Some	
Kansas	х	Some	Some	
Kentucky		X	X	
Louisiana		A	~	
Maine				
Maryland				
Massachusetts		_		
Michigan	Some	Some		
Minnesota		Some		
Mississippig				
Missouri		Some		
Montana		Some	х	
Nebraska	h			
Nevada	i		X	
New Hampshire		x	x	
New Jersey				
New Mexico	хj		хj	
New York				
North Carolina				
North Dakota			x	
01		x	x	x
Ohio		x	x	
Oklahoma		~	Some	
Oregon Pennsylvania				
Rhode Island			Some	
South Carolina South Dakota		Some	Some	
Tennessee		Some	Some	
Texas		Some	Some	
Utah	x	x ^k	x	
		x	x	
Vermont	S	Some	Some	Some
Virginia	Some	X	X	
Washington West Virginia		$\hat{\mathbf{x}}^{1}$	$\frac{1}{x^{1}}$	
West Virginia Wisconsin		X	x	
Wyoming		Some		

Explanatory Notes for Table 4

... Unknown.

 $^{a}\mathrm{It}$ would be assumed that waivers of counsel and jury trial were knowingly and intelligently made.

^bThe State criminal history file does carry information on whether a person was represented by counsel, and whether a person was tried by a jury. The file, however, does not contain information on whether waiver of representation by counsel or waiver of a jury trial was knowingly and intelligently made.

^CTo obtain the information, State criminal history repository would have to receive fingerprint cards from all local/State law enforcement agencies and then work with the Administrative Office of the Courts to obtain the relevant disposition information. ^dAfter 5 years, only the docket entry is available.

^eDetermination is made by requesting that the responsible State agency break the seal on sealed cases.

 ${}^{f}\!\!$ From local knowledge; however, this increases the risk that the information will not be available at all.

gRetained only briefly.

^hInformation is available from some court systems.

Table 4: Information available to determine the application of the domestic violence prohibition to potential firearms purchaser, 1997

	State criminal his information to de person convicted violence misdem	termine whether of domestic eanor was:	State has other a obtain:	automated datab	bases to	If no auto <u>State mak</u>	mated databases ar es determination b	e available y:
State	Represented by or waived right to counsel	Entitled to and given jury trial or waived jury trial	Victim-offender relationship information	Counsel representation information	Jury trial information	Review of court files	Review of police/incident reports	Other
Alabama								
Alaska								xa
Arizona						х	х	
Arkansas								
California				•••		x		
Colorado				х	x			
Connecticut	а	а		x	x		х	
Delaware			х			х	x	
District of Columbia Florida	x	Х	x	x	х			xa
rionda								Χ
Georgia	L	L				х		
Hawaii	b	ь	x	х	х			
ldaho								
Illinois Indiana			х			х	x	
								•••
lowa							x	
Kansas	x	x						
Kentucky							v	Xc
Louisiana Maine						xď	x x	
						~	~	
Maryland						х		
Massachusetts						х	х	x ^e x ^f
Michigan					• · Ø		x	X
Minnesota				х ^g	х ^g	v	x	
Mississippi						x		
Missouri						х	x	
Montana						X	x	
Nebraska Nevada				v	v	X	x	
New Hampshire		x		x	x x	x x	x x	
New manipshile		^			^	^	^	
New Jersey			х	х	x			
New Mexico New York			x	x	x x	x	x	
North Carolina			^	~	~	x	^	
North Dakota						x	x	
			h	h	h			
Ohio Oklahoma			x ^h	x ^h	x ^h	v	v	
Oklahoma Oregon						X X	x	
Pennsylvania						~		
Rhode Island								
South Coordination						v	v	
South Carolina South Dakota						x	x	
Tennessee			x			x		
Texas			x			x	x	
Utah							x	
Vermont	x	x	x	x	x			
Virginia	Some	Some	x	x	×x	x	Some	
Washington				x	x	x	x	
West Virginia							х	
Wisconsin			x			x	x	
Wyoming						х	х	

Explanatory Notes for Table 5

* Data for this table were provided by the State Administrative Offices of the Courts or other relevant judicial agency of the State *except* where denoted with an asterisk (*), in which case the State criminal history repository provided the data.

... Unknown.

^aAvailable in paper format only.

^bAll records, not just convictions, are purged after 5 years; however, all records including misdemeanors that are submitted to the State criminal history repository are maintained until a person is 99 years of age.

^cConvictions are archived after 3 years.

^dRecords are purged after 10 years; the docket must be retained permanently.

^eThe retention period for misdemeanor cases varies according to the type of offense, ranging from 2 to 7 years. Since court records concerning prior misdemeanor convictions can become relevant in subsequent criminal prosecutions (e.g., under the "three strikes" law), some courts have either developed a local policy or opted to extend the retention period.

 $^{\rm f}{\rm Misdemeanor}$ convictions are available to the extent that they are reported. Older records are archived locally. The State system has been in effect only since 1972.

^gThe State criminal history repository policy regarding records, including information received from the courts, is that records are purged when the accused reaches age 80 and has been free of supervision for at least 10 years. Colorado has done some one-time-only purging based on more than 20 years having passed since arrest with no activity for misdemeanor offenses and the offender had to be over 60 years of age.

^hConviction information is maintained for 10 years in a central records center. Data is purged from the criminal computer system 2 years after the expiration of the sentence, but paperwork from the case file is available for 10 years.

ⁱAll convictions are maintained permanently — 2 years in hard copy in the court and subsequently on microfilm at both the court and at the Bureau of Archives and Records.

jRecords are retained on-site for 5 years, at which time they are archived. After 30 years, the records are destroyed. There will be a ticket entry and computer record for all cases.

^kBeginning in 1986, all misdemeanor case files must be retained permanently. Prior to 1986, all records of misdemeanors could be purged 10 years after filing.

¹Prior to 1993, all convictions were purged after 5 years. Sentencing guidelines were enacted in 1993. The guidelines allow misdemeanor information to be considered as a part of the criminal history. Destruction of misdemeanor records has been stayed pending revision of the Kansas Supreme Court rule on records retention. It is anticipated that the rule change will require that misdemeanor records be kept for 50 years.

 $^{\rm m}All$ convictions are purged after 5 years based on the Kentucky Supreme Court's retention schedule.

ⁿIn Maine, from 0 to 5 years, the case file is the official record; from 5 years, the docket book is the official record and the case is archived; and on the 25th anniversary, the case file is destroyed, and the docket book is the sole record.

⁰The district courts purge convictions after 3 years; the circuit courts purge convictions after 12 years.

^pAll convictions are maintained and are available upon request in either electronic or paper format. Courts using off-site storage of inactive case files generally can provide the case file within 24 hours.

^qCourts may defer judgment in a domestic violence case, resulting in the dismissal of the case. A non-public record of the action is maintained.

^rRetention is governed by a comprehensive retention schedule. Retention of misdemeanors ranges from 20 years (for gross misdemeanors) to 3 years (for petty misdemeanors). The retention schedule applies to both electronic and paper records.

^SGross misdemeanor domestic assault convictions are retained for 20 years; misdemeanor domestic assault convictions are retained for 10 years.

^tAll convictions may be purged 10 years after date of filing. The practice/policy varies from court to court.

^uConvictions are retained for 7 years at each court.

^vCase files are purged after 15 years; criminal dockets are retained permanently or microfilmed.

^wConvictions are purged after 6 years.

^xConvictions are archived after 7 years.

yAll convictions are purged after 15 years.

²Misdemeanor case files may be destroyed after 5 years, but the court's index and journal, which contains information about the conviction, must be retained permanently.

^{aa}The current retention schedule provides that misdemeanor case files may be discarded 5 years after the last action if the case is dismissed or no judgment of conviction is entered; if a judgment of conviction is entered, the case file must be retained for 7 years. The register of actions is a permanent record.

The current retention schedule is in the process of being rewritten; the proposal regarding misdemeanors calls for key documents, such as the charging instrument and the judgment, regardless of the outcome of the case, to be retained for 75 years after filing of the charging instrument. All other documents in the file could be discarded 3 years after the entry on the register of actions, if the judgment has previously been entered.

^{bb}Misdemeanor I and II cases with jurisdiction residing with the Courts of Common Pleas.

^{CC}District Justices in Pennsylvania (excludes Philadelphia and Allegheny Counties) can destroy all misdemeanor III (minor type misdemeanor) cases after 3 years from final disposition upon submission and approval of the Administrative Office of the Pennsylvania Courts pursuant to Pennsylvania Rules of Judicial Administration.

^{dd}All case files are destroyed in accordance with a 10-year retention schedule; thereafter the permanent record is available in a docket book unless expunged.

eeClass I misdemeanors are microfilmed 5 years after closure. The microfilm is retained permanently.

 $^{\rm ff}{\rm Class}$ II misdemeanors are retained for 3 years and then destroyed. They are never archived.

ggAll convictions are purged after 5 years.

^{hh}All non-domestic violence misdemeanor convictions are archived after 5 years and destroyed after 10 years.

ⁱⁱAll domestic violence convictions are archived after 5 years and destroyed after 15 years.

^{jj}All convictions are purged after 10 years.

kkCriminal order books from the circuit courts and criminal case registers from the magistrate courts are permanent records (hard copy document). The availability of the record is dependent on the storage facilities of each court and is not determined by date.

¹¹All misdemeanor case files and court records, regardless of whether there were convictions, are retained for a period of 20 years after the entry of final judgment. Typically, only the current and first preceding years are readily available. The older files are placed in storage.

Table 5: Records retention practices of courts that have jurisdiction over misdemeanor cases, 1997

	All conviction of date of con- maintained and			ion, are maintained ctions are archived	All convictions are purged after a designated number of years for:		
State	All	Domestic violence misdemeanors	All misdemeanors	Domestic violence misdemeanors	All	Domestic violence misdemeanors	Other
	_						
Alabama	Xa						
Alaska	х				x ^b		
Arizona*	v	V	xc		xd	xď	
Arkansas	x	x	X		x ^e	Χ.	
California					^		
C 1 1 1			x	x			
Colorado*			~	~	xf	xf	
Connecticut	х	х	хg	хg	~		
Delaware	~	~	x ^h	x ^h	x ^h	x ^h	
District of Columbia			x	x	~		
Florida*			~	Λ			
Caracia*			x	x.			
Georgia*			~	xi	хj		
Hawaii Idaho*			х	x			
Illinois	x ^k	x ^k					
Indiana*	x	~					
mutana"	~						
Iowa*			x	х			
Iowa- Kansas					xl		
Kansas Kentucky					x ^m	x ^m	
Louisiana	х						
Maine	~						
Manic							
Maryland					x ⁿ	x ⁿ	
Maryland Massachusetts							
	xo	xp					
Michigan Minnesota	A	<i>A</i>			Xq	X ^r	
Mississippi							
MISSISSIPPI							
Missouri					X ^s	X ^s	
Montana					Xt	Xt	
Nebraska					Xu	Xu	
Nevada					xv	xv	
New Hampshire							
New Hampshile							
New Jersey	х						
New Mexico							
New York	х	х					
North Carolina	xw	xw			-		
North Dakota					x ^x		
						v	
Ohio					х ^у	х ^у	
Oklahoma*	x	x			-	. 7	
Oregon					x ^z	X ^z	
Pennsylvania	х					99	
Rhode Island					x ^{aa}	Xaa	
South Carolina*	x	x	L L	b b		Xcc	
South Dakota			xbb	x ^{bb}	xcc	Χ	
Tennessee*			x	x	x ^{dd}	x ^{dd}	
Texas					x ^{ee}	x ^{dd} x ^{ff}	
Utah					х~~	X.	
Vermont	х	х			Xgg	Xgg	
Virginia					X00	A80	
Washington	х	x X ^{hh}					
West Virginia		Xnn			x ⁱⁱ	x ⁱⁱ	
Wisconsin					Χ	•	
Wyoming*			х	Х			

Explanatory Notes for Table 6

Percentages are the results of estimates.

... Unknown.

^aMisdemeanor assault and battery.

^bOf those submitted.

^CPrior to 1973, data is not automated.

d_{Since} 1995.

^eNot always identifiable as domestic violence.

^fFor past 2 years.

 g It is unknown how many manual records prior to 1979 exist at the local police departments; therefore, the figure is not available.

^hOnly Class A misdemeanors are contained in the database.

ⁱPost-1981.

^JIf fingerprinted supported.

^kOf the misdemeanors retained, 99 percent are automated.

 $^{\rm l}{\rm Of}$ misdemeanors retained, 100 percent are contained in an automated master name index.

Table 6: Current level of automation of misdemeanor offenses in State criminal history repository, 1997

	Estimated perc misdemeanor maintained in State criminal	convictions automated	Estimated perc misdemeanor maintained in State criminal	convictions manual	misdemeanor (in automated n	ent of subjects with convictions containe naster name index a history repository
	<u>Quale etimanar</u>	Domestic	Dinio viinanni	Domestic	ALGIN ALALAN	Domestic
	All	violence	All	violence	All	violence
State	misdemeanors	misdemeanors	misdemeanors	misdemeanors	misdemeanors	misdemeanors
Alabama	80% ^a	100% ^b	0%	0%	100%	100%
Alaska	77	77	23	23		
Arizona	100	100	0	0	•••	
	35			-	35	
Arkansas		•••				•••
California			•••			•••
Colorado		20%	0%	0%	90%	90%
Connecticut			8			
Delaware	60%	60	5 ^c	5 ^c	0	0
District of Columbia	100	100 ^d	100	100 ^d	100	100 ^d
Florida			0	0	100	100 ^e
Georgia	100%	100% ^f	0%	0%	100%	
Hawaii	g	g	0	0	g	B
Idaho			0	0		•••
Illinois	56		õ	õ	56	
Indiana	h					
Iowa	30%	40%	0%	0%	50%	60%
Kansas						
Kentucky			0	0	•••	•••
Louisiana	10		10		10	
Maine	0	0	95	95	0	0
Maryland	100%	100%	0%	0%	100%	100%
Massachusetts	100	100	100 ⁱ	100 ⁱ	100	100
Michigan			0	0		
Minnesota	1	4	1	4		
Mississippi						•••
Missouri	100%	100%	0%	0%	100% ^b	100% ^b
Montana			0	0		
Nebraska	 3		3		3	•••
Nevada	50	 70	0	0	50	70
	100	100	ő	õ	100	100
New Hampshire	100	100	U	Ū	100	100
New Jersey	ن%100		0%	0%	ال100%	
New Mexico		25%	25	25	0	0
New York	90-95	0	0	0	0	0
North Carolina				•••		
North Dakota			••••			•••
Ohio			•••	•••		
Oklahoma	0-10%		0-10%		0-10%	
Oregon		•••	0	0%	0-10	
Pennsylvania	71		29		100	
Rhode Island			0	0		
South Carolina	90%	90%	0%	0%	90%	90%
South Dakota	82	82	18	18	100	100
Tennessee	····	····			1	1
Texas	k	k				
Utah	100	100	0	0	100	100
Vermont	25%		75%		100%	100%
Virginia	54	5%	50	5%	100	100
Washington	20	20	0	0	20	20
West Virginia	31				100	100
Wisconsin	50	50	1-2	1-2	55	55
Wyoming			0	0		

Survey of the States: Implementing the Lautenberg Amendment

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... Unknown.

NA Not applicable.

^aPlans to include misdemeanors in the automated criminal history file relate to having all misdemeanors fingerprint supported; plans may be implemented with live scan and on-line booking.

^bSome penal summons convictions are not reflected in the criminal history file when the offender is not subsequently booked for identification purposes. The Hawaii Criminal Justice Data Center (HCJDC) continues to work through the courts that themselves have renewed efforts to address this problem area. In addition, HCJDC has started up work to include victim-related information on arrested offenses that could help clarify the circumstances and improve the ability to flag these as domestic violencerelated offenses.

^CSimple misdemeanor convictions are not reported to the State criminal history repository and therefore will not be in an automated criminal history file.

^dSimple misdemeanor domestic abuse convictions do not mandate fingerprinting and therefore not all of them will be in an automated criminal history file.

^eState plans include an ongoing project to automate the computerized criminal history system and to re-engineer the State criminal history repository. Domestic violence is captured as a subparagraph of the battery statute; thus, precision reporting is necessary to make that distinction.

^tA Request for Proposals (RFP) is being written for the procurement of an automated system.

^gBy automating all misdemeanor convictions for crimes that are not designated "misdemeanor domestic violence," but include the prohibited behavior, such as simple assault or simple battery.

^hFingerprints will be submitted for the computerized criminal history file beginning in late 1997. Targeted misdemeanors include fifth-degree assault, driving while under the influence, harassment/restraining order violation, domestic assault, interference with privacy, and indecent exposure.

¹All arrests when incarceration takes place will be reported to the repository.

JState criminal history repository will automate all misdemeanor convictions for crimes that are not designated "misdemeanor domestic violence" but include the prohibited behavior, such as simple or simple battery.

 $^{\rm k}$ State criminal history repository maintains what misdemeanors are voluntarily submitted.

¹Only Class I and II misdemeanors are retained.

^mA flag will be set when the conviction is reported.

ⁿIf resources become available, State criminal history repository will put a domestic violence flag on the criminal history database at the time of conviction.

^OThere are plans to examine the changes needed to State statute and/or procedures for reporting.

^pThe State Criminal History Records Improvement Task Force is working on plans to improve criminal history record information reporting with the Department of Corrections, the District Attorneys General and the Administrative Office of the Courts.

 ${}^{\mathbf{q}}\mathbf{B}\mathbf{y}$ automating all criminal history record information and disposition data as time and money/personnel permit.

^rThere are no plans to maintain Class C misdemeanors; Classes A and B are currently maintained.

^SOngoing automation.

Records are automated as requested.

^uDomestic assault is automated.

^vCurrently in process of automating arrest, disposition and correctional information.

 Table 7: Plans to implement automation for misdemeanor convictions at State criminal history repository, 1997

	State plans to implement automated criminal history file to include misdemeanor convictions	State plans to implement automated criminal history fi to include domestic violence misdemeanor convictions
Alabama	NA	NA
Alaska	NA	NA
	NA	NA
Arizona		
Arkansas	NA	NA
California	NA	NA
Colorado	NA	NA
Connecticut	Yes ^a	Yes ^a
Delaware	NA	NA
District of Columbia	NA	NA
Florida	NA	NA
Georgia	NA	NA
Hawaii	ь	ь
Idaho	NA	NA
Illinois	NA	NA
Indiana		
		No ^đ
Iowa	No ^c	_
Kansas	Yes ^e	Yes ^e
Kentucky	No	No
Louisiana	Yes	No
Maine	Yes ^f	Yes ^g
Maryland	NA	NA
Massachusetts	NA	NA
Michigan	NA	NA
Minnesota	Yes ^h	Yes ^h
Mississippi	Yes ⁱ	Yes ^j
Missouri	NA	NA
Montana	k	k
Nebraska	1	Yes ^m
Nevada		18
New Hampshire		
New Jersey	NA	NA
New Mexico	Yes	Yes
New York	NA	n
North Carolina North Dakota	No	No
Ohio	NA	NA
Oklahoma	NA _.	NA
Oregon	k	No
Pennsylvania	NA	No
Rhode Island	Yes	Yes ^j
South Carolina	NA	NA
South Dakota	NA	NA
Tennessee	Yes ^p	Yesq
Texas	No ^r	No ^r
Utah	NA	NA
Vermont	Yes ^s	Yes ^t
	NA	ves u
Virginia Washington		
Washington West Viscinia	NA Yes ^v	NA Vİ
West Virginia		Yes
Wisconsin	NA	NA
Wyoming	NA	

Explanatory Notes for Table 8

* Unknown.

^aThe court system plans a rule change to require flagging of domestic violence offenses at the time of filing. The domestic violence flag will appear on court dispositions; the domestic violence flag will then be added to the computerized criminal history file.

^bArizona has always maintained misdemeanor arrests. The flagging of domestic violence misdemeanors began February 1994.

^cCalifornia has a wide variety of 10-year prohibiting misdemeanors, including assault and battery offenses. These may or may not be reflective of domestic violence circumstances. Other than penal code sections 243(3) and 273.5 that specifically pertain to spouses, cohabitants and/or parents and consequently would clearly be lifetime prohibitions under Federal law, the details surrounding other types of assault and battery convictions most often are not apparent in a review of a purchaser's criminal history record. Consequently, any additional workload to comply with the new Federal domestic violence prohibiting category is nominal in light of California's current system and the lack of availability of other specific information.

^dThe estimated cost of the additional personnel that is or will be needed to meet the increased is \$50,000 per year.

^eThe estimated additional arrest fingerprint cards that are or will be submitted to the repository is 1,100.

^fThe estimated additional courts that are or will be submitting dispositions are 10.

^gThe same number of arrest fingerprint cards and dispositions will be received, but additional training and programming by the Florida Department of Law Enforcement and the Clerks of Court will be necessary to begin identifying domestic violence cases.

^hThe current laws of Hawaii already preclude a person from owning or possessing a firearm if convicted of any crime of violence.

ⁱThe legal threshold for submitting fingerprint cards to the State criminal history repository is established. The Federal firearms prohibition will not cause law enforcement to submit any more or any less to the central repository.

JThe estimated cost of the additional personnel that is or will be needed to meet the increased is \$1,066,000 per year, including analysts, programming, Automated Fingerprint Identification System (AFIS), hardware and office space.

^kThe response of "No impact" is due to no State laws mandating reporting of misdemeanors or reporting of domestic violence misdemeanors, as such, and no changes in the law are currently anticipated.

¹In Massachusetts, the automated criminal history does not include the nature of the relationship between the offender and victim; therefore, the firearms licensing authority has to obtain court records or police reports that are not automated to determine if the person is "Lautenberg disqualified."

^mThis is not currently taking place.

ⁿNevada has just released funds to the Administrative Office of the Courts to conduct an assessment of Nevada's 104 courts to ascertain the technological capabilities of each court for direct interfaces with the State criminal history record repository to improve disposition and to electronically receive other court information such as warrants, protective orders, etc. At this time, it is unknown which courts have such capabilities.

^OFunds may be needed for program modifications to collect domestic violence misdemeanor information.

 p Checks are conducted at the local level, and therefore, the impact cannot be determined at this time.

 $^{\rm q}$ The estimated additional arrest fingerprint cards that are or will be submitted to the repository is 5,000.

^rResources are not available at local court and law enforcement agencies to process the documents related to these offenses. As a result, no increased fingerprint cards/dispositions are anticipated.

^sReporting is currently low. More personnel will be needed if reporting is to move to 100 percent. At this time, there is no way to determine the impact since West Virginia is in a conversion process, and many factors will have an impact.

^tThe estimated cost of the additional personnel that is or will be needed to meet the increased is \$40,800 to complete programming.

Table 8: Current or anticipated impact on State criminal history repository workload resulting from implementation of the domestic violence misdemeanor conviction prohibition, 1997

State	More fingerprint cards are/will be submitted to the repository	submitting	More personnel is/will be needed for the increased workload at the repository		Other
Alabama				x	
Alaska					Xa
Arizona				xb	
Arkansas				х	
California				xc	
Colorado		x			
Connecticut			Xď		
Delaware	_	£		х	
District of Columbia Florida	X ^e	xf			х ^g
					Λ-
Georgia				X	
Hawaii				x ^h	
Idaho				x	
Illinois				x	
Indiana	x	x	x		
Iowa				xi	
Kansas	Х		x.		
Kentucky	Х		хj		
Louisiana				x ^k	
Maine*					
Maryland				x	
Massachusetts			x1		
Michigan				х	
Minnesota				х	
Mississippi					X ^m
Missouri	x	х	х		
Montana	Х	x	х	ь.	
Nebraska		_		x ^k	
Nevada		x ⁿ			
New Hampshire	x	х	x		
New Jersey				x ^k	
New Mexico	x		•		
New York			x°		
North Carolina* North Dakota*					
Ohio	Х	х	х	_	
Oklahoma				Xp	
Oregon				X ^k	
Pennsylvania*	0				
Rhode Island	Xq				
South Carolina		x			
South Dakota				x x ^k	
Tennessee					
Texas				X	
Utah				X	
Vermont				X	
Virginia Washington				X	
Washington			v	xr	X ^s
West Virginia Wisconsin			x	x ^k	Χ-
			X ¹	^	
Wyoming			<u>^</u>		

		Explanatory N	lotes for Table 9	
*Respondents were rec	quested to fr	ame their responses in the following r	nanner:	
	Greater by	<i>r</i> .		
		up to 10%		51-60%
		11-20%		61-70%
		21-30%		71-80%
	·····	31-40%		81-90%
	······································	41-50%		91-100%
-	Less by:			
		up to 10%		51-60%
		11-20%		61-70%
		21-30%		71-80%
		31-40%		81-90%
		41-50%		91-99%
	The same			
· · · · · · · · · · · · · · · · · · ·	Other			

Percentages in the table are results of estimates based on the format requested in the response.

> = Greater by

< = Less by

... Unknown.

 a For convictions prior to January 1, 1998 (when court judgments start including a domestic violence indicator), no amount of work will allow anyone to determine, based on State criminal history repository records, whether a conviction involved domestic violence.

^bSince California checks an individual's criminal history record when any hit is made against the file, the workload level will be the same irrespective of how long ago the conviction took place. Since assault and battery are prohibiting under State law, these will continue to be reviewed.

^cThere would potentially be fewer appeals.

^dThe workload would be less; the percentage is unknown. Source data from the courts and police would be more readily available and of better quality.

^eThe increase would be due to the State law, not the Federal requirement.

^fThere are no State requirements.

^gThree years would require extensive investigation of original court records on a case-by-case basis. Five years would require the same with additional costs. Ten years would require the same with substantially additional costs. The impact on the workload if the prohibition applied only from the date of enactment is unknown, but would be substantially less expensive at both the State and local levels than flagging existing data.

 h Reduction on the workload would be anticipated, but how much is unknown.

¹For handgun sales.

Table 9: Expected workload impact on State criminal history repository if the domestic violence conviction prohibition is amended, 1997

If the application of the misdemeanor domestic violence prohibition were amended, the impact on the workload of the State criminal history repository to implement the amendment would be:

State	If required for prior 3 years only*	If required for prior 5 years only*	If required for prior 10 years only*	ment the amendment would b If required only from the date of enactment of the law forward*
			10 your only	
Alabama	Same	Same	Same	Same
Alaska	a	a	a	a
Arizona	> 21-30%	> 21-30%	> 21-30%	> 51-60%
Arkansas				
California	Same ^b	Same ^b	Same ^b	Same ^b
Colorado	Same	Same	Same	Same
Connecticut	> 11-20%	> 11-20%	> 11-20%	> up to 10%
Delaware	< 61-70%	< 51-60%	< 41-50%	< 81-90%
District of Columbia	Same	Same	Same	Same
Florida	Other ^C	Other ^C	Other ^C	Other ^C
Georgia	Same	Same	Same	Same
Hawaii	Same	Same	Same	Same
Idaho	Same	Same	Same	Same
Illinois	> 11-20%	> 11-20%	> 21-30%	Same
Indiana			•••	
Iowa	Same	Same	Same	Same
Kansas	> 21-30%	> 41-50%	> 41-50%	> up to 10%
Kentucky	> 71-80%	> 71-80%	> 91-100%	> 61-70%
Louisiana	> 41-50%	> 61-70%	> 81-90%	> 21-30%
Maine	Other ^d	Other ^d	Other ^d	< 91-99%
Aaryland			•••	
Massachusetts Michigan	< 81-90%	< 81-90%	< 51-60%	< 81-90%
Ainnesota	Same	Same	Same	> 11-20%e
Aississippi	Other ^f	Other ^f	Other ^f	Other
Missouri	Same	Same	Same	Same
Montana	Other ^g	Other ^g	Other ^g	Other ^g
Nebraska	> 21-30%	> 41-50%	> 61-70%	> up to 10%
levada lew Hampshire	 < 71-80%	… ^h < 51-60%	h > 41-50%	…h < 91-99%
•		_	_	
New Jersey	Same ·	Same	Same	Same
New Mexico	 Sama	···		
New York	Same	Same	Same	Same
North Carolina	•••	•••	•••	
North Dakota				
Dhio	•••			Same
Oklahoma		•••		
Dregon	> up to 10% ¹	> up to 10%	> 11-20%	> up to 10%
Pennsylvania Rhode Island	 > up to 10%	 > up to 10%	 > up to 10%	Same
South Carolina	up to 10%	•	•	_
South Dakota	-	< up to 10%	< up to 10%	Same
ennessee				•••
rennessee Fexas	Same	 Sama		 Sama
Jtah	Same	Same Same	Same	Same Same
Vermont	Same	Same	Same	Same
Virginia	< 51-60%	< 51-60%	< 31-40%	< 81-90%
Washington	Same	Same	Same	Same
		Same	Same	
West Virginia				
West Virginia Wisconsin	 > up to 10%	> 11-20%	> 41-50%	> up to 10%

Explanatory Notes for Table 10A

1 = Record is destroyed. 2 = Record is retained with action noted. 3 = Other.

... Unknown.

^aThe term "expunge" is not used in State law. Records may be purged (destroyed) only after the record subject is deceased. An arrest or conviction may be "sealed" (retained with notation) only upon submission of proof beyond a reasonable doubt that the record information resulted from mistaken identity or false accusation.

^bExpungement is not automatic; subject must apply or petition the court.

^cRecord is destroyed or sealed.

^dPrior to July 1, 1997, there were provisions for expunging convictions under certain circumstances (if that was the only offense against that victim for a period of 5 years). This Act was rescinded by Act 321, Session Laws of Hawaii 1997.

^eIn the State of Hawaii, the court can grant a "deferred acceptance of a guilty plea" (DAG) which is dismissed if the offender successfully completes the conditions of the DAG. Such set asides may be expunged.

 f State law does not provide for expungement; however, courts do issue orders expunging criminal records. The State criminal history repository does comply with the orders.

^gRecord is destroyed, but a note is made indicating why the record was destroyed.

^hSet-aside is not automatic; subject must apply to the court.

Record is retained with action noted or sealed.

JState law does not provide for "set-asides" per se. It is possible, however, under certain circumstances to have a similar effect; for example, in the case of pretrial diversions (deferred prosecution) and dismissals after deferred imposition. No distinction is made for the type of offense, so misdemeanors may be included. In addition, the State criminal history repository is prohibited from releasing information to the public on misdemeanor convictions that are 5 years or older.

^kThe State of Nevada does not expunge criminal history records. There are provisions for sealing a record, which greatly restrict future access to the record one it has been sealed. This can occur for all misdemeanors, including domestic violence.

¹Selected misdemeanors.

^mSealed.

ⁿPennsylvania does not provide for expungement of misdemeanor conviction information. There are provisions for the expungement of nonconviction data. It is possible to obtain a governor's pardon. Full pardon information may be expunged. Conditional pardon information may not be expunged. There are also provisions to receive an "accelerated rehabilitative disposition" (A.R.D.), which requires the offender to successfully complete certain conditions of the disposition. A.R.D. is not carried as conviction information and therefore may be expunged.

⁰Although law provides for set asides, these are not received at the State criminal history repository.

^pRecords are retained and sealed.

Table 10A: Policies/practices of State criminal history repository regarding modification of misdemeanor convictions by expungement or set-aside, 1997

	Expungements			Casas 1	Set-asides	
	State law prov expungements		How records	State law prov set-asides of:	aes for	How records
		Domestic violence misdemeanors	are treated by State criminal	All misdemeanors	Domestic violence misdemeanors	are treated by State criminal
State	All misdemeanors					
Alabama	x		I			
Alaska	xa		3 ^a	х		2
Arizona	Λ		3	x		2
Arkansas				x		2
California				х		2
Colorado				x		2
Connecticut	x x²		2 3b,c	х		2
Delaware	X		3 ^{0,c}			
District of Columbia	х		1	х		2
Florida				x		2
Georgia	x		1	х		2
Hawaii	X d		3d	x ^e		2
Idaho			1 f	x		2
Illinois			•	~		L
Indiana	x		3 ^b	x		1
morana	A		5	A		•
lowa					x	1
Kansas	х		2			
Kentucky	х		lg	x		1 8
Louisiana				х		2
Maine				x		2
Maryland				х		3
Massachusetts				x		2
Michigan				x		
Minnesota	xb		3b,c	xh		2 2 ⁱ
Mississippi	x			x		
Missouri			۱b			
Montana	х		3	j		
Nebraska				х		2
Nevadak				х		2
New Hampshire	х		2	x		2
New Jersey	x ^I		2	x		2
New Mexico				x		2
New York				x		2
North Carolina	х		1	х		2
North Dakota				x		2
Ohio	x		2	x		2
Oklahoma			-			
Oregon	x		1	x		3 ^m
Pennsylvania	n					•••
Rhode Island	х		3	x		3
South Carolina						
South Dakota	х		2	х		1
Tennessee	x		1	x		0
Texas	х		1	х		2
Utah	х		3P			
Vermont	x		I	x		1
Virginia			-	x		2
Washington				x		2
West Virginia				0		-
Wisconsin				x		2
Wyoming						-

Survey of the States: Implementing the Lautenberg Amendment

* 1 = Record is destroyed.
 2 = Record is retained with action noted.
 3 = Other.

... Unknown.

^aThere is no loss of civil rights when convicted of a misdemeanor.

^bRecord is destroyed, but a note is made indicating why the record was destroyed.

^cPardon is not automatic; subject must apply for pardon.

^dRestoration of civil rights is automatic upon discharge.

^eSelected misdemeanors.

^fThe record is retained, but no action is noted.

 g It is possible to obtain a governor's pardon in Pennsylvania. Full pardon information can be expunged. Conditional pardon information may not be expunged.

^hWith regard to restoration of the offender's civil rights, while an offender is incarcerated, he or she is not provided the opportunity to vote in an election by absentee ballot. If the offender is on probation, parole or even furlough and is able to register or get to a voting location, the offender may then vote. The offender's rights are not limited in that circumstance.

¹Although the law provides for pardons, these are not received at the State repository.

^JAlthough the law provides for restoration orders, these are not received at the State repository.

^kWhen record is expunged, the subject's civil rights are restored.

Restoration of civil rights Pardons State law provides for State law provides for pardons of: How records restoration of civil rights of: How records Domestic are treated by Domestic are treated by State criminal violence violence State criminal ΑIΓ misdemeanors history All misdemeanors history misdemeanors only repository* State misdemeanors only repository* Alabama х 2 а Alaska х 2 Arizona х 2 х 2 Х Arkansas 2 х 2 California х 2 Colorado Х 2 Connecticut х 2 Х 3 Delaware х 2 х District of Columbia а Florida х 2 Georgia х 2 a Hawaii Х 2 х Idaho 2 Illinois х 2 х 2 Indiana х 1 х t х Iowa 2 Х 2 Kansas х 2 ĨÞ 1^b Kentucky х х х Louisiana 2 х 2 Maine х ้อ 2 Х 3 Maryland Massachusetts х 2 Michigan Х 2 х 2 xc xď Minnesota 2 2 х а Mississippi ••• Missouri х 2 Х 2 х Montana 2 х 2 Nebraska Х 2 х 2 a х Nevada 2 New Hampshire х 2 х 2 3 f xe xe 2 New Jersey х New Mexico 2 х 2 New York х 2 х 2 а North Carolina Х 2 North Dakota х 2 Х ... Ohio х 2 Oklahoma х 2 х 2 x h Oregon Х 2 2 хg Pennsylvania 2 Rhode Island Х 3 х 3 South Carolina Х 2 х ... South Dakota х 1 Х 1 i j Tennessee Х х Texas х 2 Х 2 xk Utah Vermont х 1 х ... х а Virginia 2 Washington Х 2 х 2 х West Virginia 2 Wisconsin х 2 Wyoming

Table 10B: Policies/practices of State criminal history repository regarding modification of misdemeanor convictions by pardon or restoration of civil rights, 1997

Survey of the States: Implementing the Lautenberg Amendment

Explanatory Notes for Table 11

Figures are the results of estimates and have been rounded to the nearest 100. $% \int_{\Omega_{1}}^{\Omega_{2}} \int_{\Omega_{2}}^{\Omega_{2}} \int_{\Omega_{1}}^{\Omega_{2}} \int_{\Omega_{2}}^{\Omega_{2}} \int$

... Unknown.

^aThe total number of domestic violence felonies and misdemeanors is 11,400.

^bThe conviction counts reflect what is on the central repository of State criminal history record information, which are convictions of those offenses for which there was an arrest. In the State of Hawaii, offenders with penal summons convictions are required to be booked at the police stations for purposes of identification and inclusion in the criminal history information database. The central repository is aware, however, that not all such convictions are subsequently booked, and therefore, may be missing in these counts. The courts are working to ensure that these cases are properly processed upon conviction.

^cFor calendar year 1996.

^dStatistics for 1996 are still being compiled. Michigan Uniform Crime Reports for 1995 indicate 48,700 domestic violence offenses were reported.

^eSince there is no requirement that any misdemeanors, regardless of type, be reported to the State criminal history repository, Montana has no way of accurately estimating the number of on-reported charges.

^fSince 1970.

^gOregon Uniform Crime Reports show a total of 30,000 domestic disturbance incidents resulting in 18,900 arrests for 1996.

^hSouth Carolina statistics do not separate felony and misdemeanors.

 $^{\rm i}$ South Carolina statistics do not separate felony and misdemeanors; there were approximately 98,000 arrests for criminal domestic violence.

^JPrior to 1993, State repository did not record level and degree of offense.

Table 11: Number of misdemeanors and domestic violence misdemeanors in State criminal history databases, 1997

State	Number of misdemeanor convictions reported within last 12 months	Total number of misdemeanor convictions in State criminal history file	Number of domestic violence convictions reported within last 12 months	Total number of domestic violence misdemeanor convictions in State criminal history file
Total	1,177,800	13,631,400	46,200	536,400
Alabama	25,000	300,000		
Alaska				
	30,000	408,500		 a
Arizona	54,900	415,400	500	"
Arkansas	60,000	120,000	<500	
California	116,700	1,633,600	300	217,700
Colorado		,		•••
Connecticut		•••		•••
Delaware	35,000	350,000	10,000	125,000
District of Columbia	3,400	•••	1,000	
Florida				
Georgia	224,500	1,555,800	2,300	7,300
Hawaii	11,000 ^{b,c}	337,100 ^b	1,200 ^{b,c}	7,700 ^b
Idaho				
Illinois	70,700	1,524,900	3,100	12,900
Indiana				
mulana	•••			· •••
Iowa	30,000	302,000	5,000	8,500
Kansas		•••	•••	***
Kentucky				
Louisiana				
Maine	20,000	400,000		
Maryland				
Massachusetts				•••
Michigan			ď	
Minnesota	9,000	135,000	1,500	9,200
Mississippi				
Missouri	7 700	00 800	200	1 800
	7,700 e	90,800	200 e	1,800
Montana	•••	e	e	e
Nebraska	104,700 ^c	•••	•••	
Nevada	3,000	58,600	500	7,200
New Hampshire		•••		
New Jersey	38,800 ^c	677,000		
New Mexico	•••	··· ,		
New York	122,200	2,700,000 ¹		
North Carolina				
North Dakota		• •••		
Ohio			***	
Oklahoma	25,000	50,000	<2,100	2,100
Oregon			g	
Pennsylvania			•••	
Rhode Island	15,800		4,000	•••
South Carolina	h		i	
South Dakota	9,000	•••	500	
		•••		•••
Tennessee Texas	•••	j		•••
Utah	16,500	*	 0	100
N				
Vermont	5,000		500	
Virginia	66,800	1,439,300	3,400	72,000
Washington	47,000	860,000	6,500	48,000
West Virginia	•••			
Wisconsin	26,100	221,800	3,100	15,300
Wyoming	•••	51,600		1,600

Survey of the States: Implementing the Lautenberg Amendment

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Methodology

SEARCH, The National Consortium for Justice Information and Statistics. responded to an invitation to present testimony in regard to this new prohibited category before the U.S. House of Representatives' Judiciary Committee Subcommittee on Crime, chaired by Rep. Bill McCollum (R-FL). As a result of SEARCH's testimony, Rep. McCollum and the Bureau of Justice Statistics, U.S. Department of Justice, requested that SEARCH conduct a survey to determine the status among the State criminal history record repositories of requirements and procedures for collecting, maintaining and disseminating misdemeanor conviction information that meets the definition set forth in the Federal law. In addition, questions regarding misdemeanor information in general were included.

This report is the result of the survey of the administrators of the State criminal history record repositories conducted in July – September 1997. One question also was disseminated to the directors of the State offices of court administration. Responses were received from criminal history repository administrators in 51 jurisdictions, including the 50 States and the District of Columbia. Court administrators in 39 States responded to the inquiry sent to them. The five-part survey instrument consisted of 31 questions, many of which were multi-part. The survey was designed to collect data relating to misdemeanors in five areas:

- (1) State legal requirements;
- (2) State practices;
- (3) workload impact;
- (4) level of automation; and
- (5) impact on the National Instant Criminal History Background System (NICS).

Following the receipt of the responses, all data were compiled in table form. Respondents were permitted a final review of their responses as they appeared in the tables.

Numbers and percentages shown in the tables were rounded. In most cases, numbers were rounded to the nearest 100. Percentages were rounded to the nearest whole number.

State responses are based on State codes that provide for misdemeanor crimes of domestic violence where the family/ intimate relationship is an element of the crime. States that do not have misdemeanor crimes of domestic violence *per se* may receive arrest data for misdemeanors that are, in fact, crimes of domestic violence due to the relationship of the perpetrator to the victim. Examples of such crimes are simple assault and simple battery where the family/intimate relationship exists. Because the State codes are complex and the specifics of the legislation vary, some of the responses among States may not be comparable. Appendix A

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Federal Bureau of Investigation List of Nonserious Offenses*

Abusive Language Alms Solicitation Amnesia Begging **Breach of Peace** Card Game Playing Careless or Reckless Driving (as long as driver under influence of drugs or liquor, hit and run, vehicular manslaughter, involuntary manslaughter or manslaughter not involved) **Civil Commitment Criminal Violation Curfew Registration Detention Only** Detoxification **Dice Game Playing Disregarding Traffic Signals** Disturbance **Disturbing Public Worship** Disturbing the Peace Dog Laws Drag Racing Driving while License Suspended or Revoked Drunk (not traffic charges) Drunk in or about Auto Drunk in Public Restroom or Restaurant Drunk on Highway **Ex-Con Registration** Failure to Give Good Account Failure to Identify Failure to Operate in Prudent Manner (auto) Failure to Register in Hotel or Register in Hotel with Someone Other than Husband or Wife Failure to Yield for Emergency Vehicle, Blue Light, or Siren False Fire Alarm Felony Registration Fireworks Fishing without a License For Identification Purposes **General Principles** Going through Red Light Hitchhiking Illegal Consumption of Beer Illegal Possession of Beer

Inadequate Brakes Inquiry (unaccompanied by criterion charge) Interview Intoxication Investigation (unaccompanied by criterion charge) Investigation - Mental Jaywalking Juvenile Charge** Juvenile Commitment** Juvenile Offender** Late Hours Loafer Lodger Loitering Lottery Playing Lunacy (unless print pertains to major charge) Mandatory Appearance Material Witness Medical Treatment Mental Minor in Bar Minor in Consumption Minor in Gambling House Minor in Possession - Alcohol Misrepresenting Age (liquor) Mooching Narcotics Registration **Negligent Driving**

*This list is not all inclusive; other charges similar in nature may not appear in list.

Juvenile Arrests (charges) will be accepted as long as the offense for which the juvenile is charged or detained is clearly stated, for example, "JUVENILE ARREST - BURGLARY." No Driver's License (Note: Operating Auto with Altered License Considered as Serious Charge) No Inspection Sticker or Expired Sticker No Visible Means **Obstructing Traffic Operating Auto without License Panhandling Parking Warrants Patient (Note: Unless print pertains to Major Charge; that is, murder, rape, etc.) Peace Bond Peace Warrant Possession of Lottery Tickets, Policy Slips, or Numbers Possession of Open Bottle or Container Probation or Parole Check Profane Language **Public Intoxication Public Nuisance** Purchasing Liquor as a Minor Rebooked on Suspicion-Runaway Safekeeping, Skusm, Sak Sex Registration Sleeper

Seeping in a Subway Speeding State Work Furlough Suspect Suspicion (unaccompanied by criterion charge) Suspicious Person Traffic Violations (minor traffic, vehicle and licensing charges) Train Riding (hobo) Tramp Transient Truancy **Trusty Commitment** Urinating in Public Uninsured Motor Vehicle Unlawful Blood Alcohol Content or Court (alone only; not with driving charges) Vagabond or Rogue Vagrancy Venereal Control Registration Visiting a Common Nuisance Voluntary Commitment Walking on Highway Wayward

*U.S. Government Printing Office: 1998 - 432-180/80003

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BJS fiscal year 98: At a glance, NCJ 169285, 4/98, 56p X Alcohol and crime: An analysis

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- Presale handgun checks, 1996: A national estimate, NCJ 165704, 9/97, 6p *
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- 1973-95, NCJ 163069, 5/97, 8p 8
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- Victimization and fear of crime: World perspectives, NCJ 93872, 1/85, 102p, \$9.15

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- Drugs, crime, and the justice system: A national report, NCJ 133652, 5/93, 224p
 - Technical appendix, NCJ 139578, 6/93, 86p

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- Profile of jail inmates, 1995-96, NCJ 164620, 4/98, 16p X
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- England and Wales, 1991, NCJ 145863, 10/94, 24p
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- Federal law enforcement officers: 1996, NCJ 164617, 1/98, 11p X Police use of force: Collection of national
- data, NCJ 165040, 11/97, 38p * Implementing the National Incident-Based Reporting System: A project status report, NCJ 165581, 8/97, 15p, *

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