

U.S. Department of Justice Bureau of Justice Statistics

Body Worn Camera Supplement (BWCS) to the Law Enforcement Management and Administrative Statistics (LEMAS) Survey

### Instructions for Completion and Submission of the Survey via Mail, Fax or Email

If you wish to complete the survey on paper rather than through the online option, please follow the instructions below. *Please do not submit both a paper and online survey*.

- Please do not leave any items blank. If the answer to a question is "none" or "zero," write "0" in the space provided. If the answer to a question is "not applicable," write "N/A" in the space provided.
- When exact numeric answers are not available, please provide estimates.
- Please return your completed survey within 15 days:
  - Mail to: RTI International, Attention: DATA CAPTURE, 2016 LEMAS BWCS, 5265 Capital Blvd, Raleigh, NC 27616; OR
  - o Fax to: 919-541-7400; OR
  - o Scan and email to: lemas.bwc@rti.org.
- If you need assistance, please contact Azot Derecho of RTI International tollfree at 1-866-881-2515 or <a href="mailto:lemas.bwc@rti.org">lemas.bwc@rti.org</a>.

If you have any general questions, please contact Shelley Hyland, BJS Program Manager, at (202) 616-1706 or Shelley.Hyland@usdoj.gov. If you have questions about the BWC survey supplement or need to update your contact information (including e-mail address), please contact Azot Derecho, the RTI data collection task leader, via phone or e-mail at (866) 881-2515 or lemas.bwc@rti.org

#### Burden Statement

Federal agencies may not conduct or sponsor an information collection, and a person is not required to respond to a collection of information, unless it displays a currently valid OMB Control Number. Public reporting burden for this collection of information is estimated to average 20 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate, or any other aspects of this collection of information, including suggestions for reducing this burden, to the Director, Bureau of Justice Statistics, 810 Seventh Street, NW, Washington, DC 20531. The Omnibus Crime Control and Safe Streets Act of 1968, as amended (42 USC 3732), authorizes this information collection. Although this survey is voluntary, we urgently need your cooperation to make the results comprehensive, accurate, and timely. We greatly appreciate your assistance.

### Body Worn Camera Supplement (BWCS) to the Law Enforcement Management and Administrative Statistics (LEMAS) Survey

The Bureau of Justice Statistics (BJS), in partnership with RTI International, is conducting a survey about the use of bodyworn cameras. The Body Worn Camera Supplement (BWCS) to the Law Enforcement Management and Administrative Statistics (LEMAS) Survey includes items that are relevant to all law enforcement agencies – regardless of whether your agency has acquired or has considered acquiring these cameras.

The BWCS seeks additional information that has not been fully captured by other recent surveys examining use of bodyworn cameras by law enforcement agencies. The survey examines reasons for acquiring cameras (or not), alternate means of documenting officer-citizen interactions, policies and procedures about camera use and handling of the resulting video files, and obstacles to camera acquisition and use.

#### Please complete this survey even if your agency does not currently have body-worn cameras.

This survey should be filled out by your law enforcement agency's chief executive or another individual who is most knowledgeable about your agency's plans or experiences with body-worn cameras.

The survey will take approximately 20 minutes to complete.

### **Agency Information**

Please provide or update your agency's information below, as necessary. Contact information will only be used if needed to follow-up on survey submission.

1. Agency name:

- 6. Primary contact email:
- 2. Agency 9-digit ORI number used for reporting purposes:



- 3. Type of Agency:
  - □ Local Police
  - □ County Police
  - □ Sheriff's Office
  - □ Primary State
  - □ Other (please specify):
- 4. Primary contact name:
- 5. Primary contact rank/title:

7. Primary contact phone:



- 8. Approximate number of full-time sworn officers with general arrest powers:
- 9. If you want to designate a new point of contact for future LEMAS surveys, please provide the following:
  - a. Updated contact name:
  - b. Updated contact rank/title:
  - c. Updated contact email:

d. Updated contact phone:

displays a currently valid OMB Control Numbe including time for reviewing instructions, searc collection of information. Send comments rega reducing this burden, to the Director, Bureau o Streets Act of 1968, as amended (42 USC 373	Burden Statement r an information collection, and a person is not required to respre- er. Public reporting burden for this collection of information is es ching existing data sources, gathering and maintaining the data arding this burden estimate, or any other aspects of this collection of Justice Statistics, 810 Seventh Street, NW, Washington, DC 2 32), authorizes this information collection. Although this survey we, accurate, and timely. We greatly appreciate your assistance.	timated to average 20 minutes per response, needed, and completing and reviewing the on of information, including suggestions for 20531. The Omnibus Crime Control and Safe is voluntary, we urgently need your

## **Officer/Citizen Interaction**

Records of Officer/Citizen Interaction

First, we would like to know about how your agency collects information about officer-citizen interactions. If you are unsure of the correct response to any question, please provide your best guess or estimate.

#### 10. Has your agency <u>acquired</u> any of the following tools to record officer-citizen interactions (select one response for each tool)?

	Agency has acquired in any form (including testing)	Agency has not acquired
a. Body-worn cameras		
b. Car dashboard cameras		
c. Personal audio recorders		
d. Other event-recording equipment (please specify):		

### Body-worn Cameras



#### *If your agency has <u>not</u> acquired bodyworn cameras, go to #61*

The next set of questions ask about your agency's experience with body-worn cameras. If you are unsure of the correct response to any question, please provide your best guess or estimate.

11. When did your agency first get body-worn cameras (provide estimate if exact month and year are unknown)?

Month:	
--------	--

- Year:
- 12. About how many body-worn cameras are currently in service?



This number is an:

- □ Estimate
- □ Actual count of deployed devices



- 13. How would you describe the current state of body-worn camera deployment in your agency?
  - □ Exploratory/pilot deployment
  - □ Partial deployment
  - □ Complete deployment for some assignments / partial deployment in others
  - □ Full deployment to all intended personnel → *Go to #15*
  - □ Unsure / Don't know → Go to #15

#### 14. What has prevented a full deployment of bodyworn cameras? *Please check all that apply*.

- □ Insufficient funding
- □ Lack of data storage capacity
- □ Lack of staff to handle video footage resulting from BWC
- □ Benefits remain unclear
- □ Lack of officer support
- □ Lack of union support
- □ Lack of supervisory or leadership support
- □ Insufficient time to complete deployment
- □ Inability to acquire sufficient hardware
- □ Currently vetting vendor offerings
- □ Technological challenges (e.g. limited upload bandwidth)
- □ Unresolved legal or policy issues
- $\Box$  Other (please specify):
- □ Unsure / Don't know

# 15. Do you plan to deploy additional body-worn cameras in the next 12 months?

Yes – Please specify the anticipated number of <u>BWCs that will be deployed</u>:



□ No





# 16. Why did your agency get body-worn camera(s)? *Please check all that apply.*

- □ Improve officer safety
- □ Improve training
- □ Improve officer professionalism
- □ Improve officer/agency accountability
- □ Improve evidence quality
- $\Box$  Improve community perceptions of the agency
- □ Reduce agency liability
- □ Reduce use of force incidents
- □ Reduce or more quickly resolve citizen complaints
- □ Simplify incident review
- □ Strengthen police leadership
- □ Make cases more prosecutable
- □ To receive funding that required purchase of bodyworn cameras
- Response to external pressures (e.g. legislative, judicial or executive mandate from outside of the police agency)
- □ Conduct a pilot test to determine body-worn camera feasibility and utility
- $\Box$  Other (please specify):
- □ Unsure / Don't know

# 17. Which of these was <u>the most important</u> reason for acquiring body-worn cameras? *Select only one*.

- □ Improve officer safety
- □ Improve training
- □ Improve officer professionalism
- □ Improve officer/agency accountability
- □ Improve evidence quality
- □ Improve community perceptions of the agency
- □ Reduce agency liability
- □ Reduce use of force incidents
- □ Reduce or more quickly resolve citizen complaints
- □ Simplify incident review
- □ Strengthen police leadership
- □ Make cases more prosecutable
- □ To receive funding that required purchase of bodyworn cameras
- Response to external pressures (e.g. legislative, judicial or executive mandate from outside of the police agency)
- □ Conduct a pilot test to determine body-worn camera feasibility and utility
- □ Other (please specify):
- Unsure / Don't know



- 18. Does your agency use body-worn camera footage to inform and/or develop in-service training?
  - □ Yes
  - □ No
  - Unsure / Don't know

The next set of questions ask about your agency's policies surrounding the transfer, storage, and disposal of video files resulting from body-worn cameras. If you are unsure of the correct response to any question, please provide your best guess or estimate.

19. Does your agency have a formal policy on the use of body-worn cameras or the video footage recorded by those cameras?

□ Yes

Under development / Policy is in draft form  $\square$  No  $\longrightarrow$  *Go to* #27

□ Unsure / Don't know → *Go to #27* 

- 20. Were any published guidelines from independent sources (such as the NIJ, BJA, PERF, IACP, CALEA, etc.) used in the formulation of policies and procedures regarding body-worn camera deployment, use, or video storage?
  - □ Yes
  - 🗆 No
  - □ Unsure / Don't know
- 21. Does your agency's body-worn camera (or related) policy cover <u>what events to record</u>?



- 22. In what situations are officers required to turn on their body-worn cameras? *Please select all that apply.* 
  - □ Responding to routine calls for service
  - □ Traffic stops
  - □ Officer-initiated citizen contact
  - □ Firearms deployments
  - □ Public order policing
  - □ Policing public events
  - □ Criminal investigations
  - □ Special operations
  - Executing arrest or search warrants
  - □ Transporting offenders
  - □ Other (please specify):
  - Unsure / Don't know



- 23. Does your agency's body-worn camera (or related) policy cover <u>transfer, storage, or</u> <u>disposal of video</u>?
  - 🗆 Yes
    - □ No → Go to #26
    - □ Unsure / Don't know → Go to #26
- 24. Per policy, how long must typical video files be retained?
  - □ Files are not stored unless manually flagged
  - $\Box$  30 days or less
  - $\Box$  1 month up to one year
  - $\Box$  More than 1 year and up to 5 years
  - $\Box$  More than 5 years
  - □ Indefinitely
  - □ Other (please specify):
  - Unsure / Don't know
- 25. Under what circumstances would video files be retained for longer periods of time? *Please select all that apply*.
  - □ Associated with officer use of force
  - □ Associated with a citizen complaint
  - □ Used as evidence in a legal proceeding
  - □ Officer request
  - □ At the request of supervisor or agency management
  - □ FOIA or other public access request
  - $\Box$  Other (please specify):
  - Unsure / Don't know
- 26. Select all the topics covered by your agency's body-worn camera (or related) policy.

	Yes	No	Unsure
a. When/how to inform citizens they are being recorded			
b. Frequency of uploading or offloading video			
c. When officers are allowed to review footage (i.e., before or after making a formal statement)			
d. Periodic/routine supervisor review of footage			
e. Public release of raw (unredacted) video footage			
f. Content/objects that must be redacted			
			]

- 27. Have body-worn cameras been deployed to officers in your agency?
  - □ Yes
    □ No → Go to #51
    □ Unsure / Don't know → Go to #51
- 28. Have body-worn cameras been deployed to officers assigned to <u>traditional patrol / vehicle-</u> based patrols?
  - □ Yes
  - □ No → Go to #30
  - □ Unsure / Don't know → Go to #30
  - □ N/A Agency does not engage in this activity → *Go to #30*
- **29.** What best describes the deployment of bodyworn cameras for officers primarily engaged in traditional patrol / vehicle-based patrol?
  - □ Exploratory/pilot deployment
  - □ Partial deployment
  - □ Complete deployment for some assignments / partial deployment in others
  - □ Full deployment to all intended personnel
  - □ Unsure / Don't know
- **30.** Have body-worn cameras been deployed to officers assigned to <u>primarily proactive / self-initiated public contacts</u>?
  - − □ Yes
    - □ No → Go to #32
    - $\Box \text{ Unsure / Don't know} \longrightarrow Go to #32$
    - □ N/A Agency does not engage in this activity → Go to #32
- 31. What best describes the deployment of bodyworn cameras for officers primarily engaged in primarily proactive / self-initiated public contacts?

### <u>contacts</u>?

- □ Exploratory/pilot deployment
- □ Partial deployment
- Complete deployment for some assignments / partial deployment in others
- □ Full deployment to all intended personnel
- Unsure / Don't know
- **32.** Have body-worn cameras been deployed to officers assigned to <u>foot patrols</u>?
  - □ Yes
  - □ No → Go to #34
  - □ Unsure / Don't know → Go to #34
  - $\square$  N/A Agency does not engage in this
    - activity **—** Go to #34





- 40. Have body-worn cameras been deployed to officers assigned to warrant executions?  $\square$  No  $\longrightarrow$  Go to #42 □ Unsure / Don't know → Go to #42  $\square$  N/A – Agency does not engage in this activity **—** Go to #42 41. What best describes the deployment of bodyworn cameras for officers primarily engaged in □ Exploratory/pilot deployment □ Partial deployment □ Complete deployment for some assignments / partial deployment in others □ Full deployment to all intended personnel □ Unsure / Don't know 42. Have body-worn cameras been deployed to officers assigned to criminal investigations? □ No → Go to #44
  - $\Box$  Unsure / Don't know  $\longrightarrow$  *Go to #44*
  - $\square$  N/A Agency does not engage in this activity *Go to #44*

43. What best describes the deployment of bodyworn cameras for officers primarily engaged in criminal investigations?

- □ Exploratory/pilot deployment
- □ Partial deployment
- □ Complete deployment for some assignments / partial deployment in others
- □ Full deployment to all intended personnel
- □ Unsure / Don't know

44. Have body-worn cameras been deployed to officers assigned to drug enforcement?

- $\square$  No  $\longrightarrow$  Go to #46
- □ Unsure / Don't know → Go to #46
- $\square$  N/A Agency does not engage in this activity **—** Go to #46



- 45. What best describes the deployment of bodyworn cameras for officers primarily engaged in drug enforcement?
  - Exploratory/pilot deployment
  - □ Partial deployment
  - Complete deployment for some assignments / partial deployment in others
  - □ Full deployment to all intended personnel
  - □ Unsure / Don't know

# 46. Have body-worn cameras been deployed to officers assigned to <u>detentions and transfers</u>?

- 🗆 Yes
  - □ No → Go to #48
  - □ Unsure / Don't know → Go to #48
  - □ N/A Agency does not engage in this activity → Go to #48
- 47. What best describes the deployment of bodyworn cameras for officers primarily engaged in detentions and transfers?
  - □ Exploratory/pilot deployment
  - Partial deployment
  - Complete deployment for some assignments / partial deployment in others
  - □ Full deployment to all intended personnel
  - □ Unsure / Don't know

# 48. Have body-worn cameras been deployed to officers assigned to <u>SWAT operations</u>?

- $\square$  Yes
  - □ No → Go to #50
  - $\Box \quad \text{Unsure / Don't know} \quad \longrightarrow \text{ Go to #50}$
  - □ N/A Agency does not engage in this activity → Go to #50
- 49. What best describes the deployment of bodyworn cameras for officers primarily engaged in SWAT operations?
  - □ Exploratory/pilot deployment
  - □ Partial deployment
  - □ Complete deployment for some assignments / partial deployment in others
  - □ Full deployment to all intended personnel
  - Unsure / Don't know

- 50. Have body-worn cameras been deployed to officers assigned to any other duties not already mentioned in questions 28-49?
  - □ Yes (please specify duties):
  - 🗆 No
  - Unsure / Don't know

## 51. Select all the features present on your body-worn camera system. *Please select all that apply.*

- □ Time / date stamp
- □ Variable camera placement (e.g. eyewear, lapel, other part of uniform)
- Pre-event video buffer (e.g. the device continuously records video which is saved when the device is activated)
- □ Capable of recording in low light conditions
- □ Playback screen
- □ Minimum battery life

Please specify hours:

- □ Global Positioning System (GPS) information
- □ Safeguards against inadvertent video file corruption, loss, or tampering
- □ Officer down alerts
- □ Officer event tagging
- $\Box$  Other (please specify):
- □ Unsure / Don't know





#### 52. Indicate your degree of agreement with the following statements:

	Strongly disagree	Disagree	Agree	Strongly agree	Don't know	Too soon to know
a. BWC implementation was more expensive than anticipated						
b. BWC implementation required more staff time than anticipated						
c. BWCs provide reliable evidence of officer- citizen interactions						
d. BWCs have been useful in protecting officers from unwarranted complaints						
e. BWCs have been a useful tool for supervising officers						
f. BWCs have improved professionalism of officers						
g. BWCs have helped identify instances of officer misconduct that might not have been identified without them						
h. BWCs have improved relationships between the agency and the community						

The next set of questions ask about your agency's experience and procedures around the use and dissemination of videos produced by body-worn cameras.

- 53. Does your agency keep a log of or otherwise track <u>internal</u> (i.e., law enforcement agency staff) access to video files?
  - □ Yes
  - □ No
  - □ Unsure / Don't know

54. Who has direct access to view video files? In other words, who can access the files without filing a formal request? *Please select all that apply.* 

- □ Chief executive of law enforcement agency
- □ Executive staff of law enforcement agency
- □ Internal affairs
- □ Head of information technology group in the law enforcement agency
- □ Other information technology staff in the law enforcement agency
- □ Officer that made the video recording
- □ Supervisor of officer that made the video recording
- $\hfill\square$  Other sworn law enforcement agency staff
- □ Other non-sworn law enforcement agency staff
- □ District attorney's office
- □ Vendor staff
- □ Other (please specify):
- $\Box$  None of the above
- Unsure / Don't know



- 55. On average, how many times per month does the public request video generated by body-worn cameras?
- $\bigcirc 0 \text{ requests} \longrightarrow Go \text{ to } \#59$   $\bigcirc 1 5 \text{ requests}$   $\bigcirc 6 10 \text{ requests}$   $\bigcirc 11 15 \text{ requests}$   $\bigcirc 16 \text{ or more requests}$   $\bigcirc Public \text{ has never requested video generated by}$   $\bigcirc WC \longrightarrow Go \text{ to } \#59$   $\bigcirc Unsure / \text{ Don't know} \longrightarrow Go \text{ to } \#59$

**56.** On average, how much staff time does it take to produce a video requested by the public? This should be actual staff time needed to conduct retrieval, redaction, and dissemination, not necessarily the amount of time between video request and video dissemination.

- □ Less than 60 minutes
- □ 1-2 hours
- □ 3-4 hours
- □ 5-6 hours
- □ 7-8 hours
- $\Box$  More than 9 hours
- □ Unsure / Don't know
- 57. Has your agency ever denied the public's access to body-worn camera footage?
  - □ Yes
  - □ No → Go to #59
  - □ Unsure / Don't know → Go to #59

- 58. Under what conditions have video requests from the public been denied?
  - ☐ The video was part of an ongoing investigation
  - ☐ The video would have deprived a person of their right to a fair trial
  - □ The video constituted an unwarranted invasion of personal privacy
  - ☐ The video risked identifying confidential sources
  - ☐ The video revealed techniques and procedures for investigations that could be used to circumvent the law
  - □ The video would have endangered the life or safety of an individual
  - $\Box$  Other (please specify):
  - □ Unsure / Don't know
- 59. What obstacles have your agency encountered in using cameras or the associated video? *Please* select all that apply.
  - □ Concerns about the security of the information contained in the videos
  - □ Concerns about procedures surrounding storage of the videos
  - □ Concerns about privacy
  - □ Concerns about liability
  - □ Costs were greater than anticipated
  - □ Burden of replying to public/agency requests for video data
  - □ Lack of public support
  - □ Lack of officer support
  - □ Lack of support from labor union or other group representing officers
  - □ Camera use has not benefitted the agency as expected
  - □ Technical obstacles to implementation (e.g., poor video or sound quality)
  - $\Box$  Other (please specify):
  - □ Unsure / Don't know





- 60. Of these, which is <u>the greatest obstacle</u> you have encountered?
  - □ Concerns about the security of the information contained in the videos
  - □ Concerns about procedures surrounding storage of the videos
  - □ Concerns about privacy
  - □ Concerns about liability
  - □ Costs were greater than anticipated
  - □ Burden of replying to public/agency requests for video data
  - □ Lack of public support
  - □ Lack of officer support
  - □ Lack of support from labor union or other group representing officers
  - □ Cameras use has not benefitted the agency as expected
  - □ Technical obstacles to implementation (e.g., poor video or sound quality)
  - $\Box$  Other (please specify):
  - □ Unsure / Don't know

Please skip to #67. Questions 61-66 are for agencies that have <u>not</u> acquired body-worn cameras.

### Body-worn Cameras

We are interested in your agency's plans to acquire or experience considering body-worn cameras. If your agen has already acquired body-worn cameras, skip to #67.

- 61. What are the primary reasons that your agency has not acquired any body-worn cameras? *Please select all that apply.* 
  - □ No perceived need for the technology
  - □ Lack of community support
  - □ Lack of support from agency leadership
  - □ Lack of support from patrol officers
  - $\Box$  Cost of hardware
  - □ Cost of training
  - □ Cost of ongoing maintenance/support
  - □ Costs of video storage and/or disposal
  - □ Costs of managing public records request and/or video redaction
  - □ Privacy concerns
  - □ Liability concerns
  - □ Likelihood of technical difficulties with camera operation
  - Obstacles associated with transfer and storage of videos
  - $\Box$  Other (please specify):

□ Unsure / Don't know

# 62. What factors will determine whether you explore body-worn cameras in the next year? *Please select all that apply*.

- Public expectations
- □ Leadership directives
- □ Initial acquisition costs
- □ Ongoing maintenance costs
- □ Privacy concerns
- □ Liability concerns
- □ Support from agency leadership
- □ Support from patrol officers
- $\Box$  Communication or relationship with vendor(s)
- Other similar or nearby jurisdictions acquiring BWC
- $\Box$  Other (please specify):
- □ Unsure / Don't know




- 63. How likely are you to consider acquiring bodyworn cameras in the next year?
  - □ Very likely
  - Likely
  - □ Unlikely → Go to #65
  - □ Very unlikely → Go to #65
  - □ Unsure / Don't know → *Go to #65*
- 64. When do you anticipate acquiring body-worn cameras?
  - $\Box$  Within the next 3 months
  - $\Box$  4 6 months
  - $\Box$  7 12 months
  - $\Box$  More than 12 months
  - □ No anticipated date
  - Unsure / Don't know
- 65. How supportive do you think patrol officers would be if your agency implemented body-worn cameras?
  - □ Very supportive
  - □ Somewhat supportive
  - □ Not supportive
  - Officers would likely not have a reaction one way or the other
  - Unsure / Don't know
- 66. How supportive do you think the community would be if your agency implemented body-worn cameras?
  - □ Very supportive
  - □ Somewhat supportive
  - □ Not supportive
  - □ Community would likely not have a reaction one way or the other
  - Unsure / Don't know

# 67. Does your agency formally document and store civilian complaints against sworn officers in paper or electronic format?

- □ Yes- Electronic only
- □ Yes- Paper only
- □ Yes- Both paper and electronic records
- □ No- Agency does not document and store civilian complaints → *Go to end of survey*

- 68. Are these paper or electronic civilian complaint records easily retrievable?
  - □ Yes
  - □ No → Go to end of survey
- 69. How many formal civilian complaints against sworn officers were received in 2015?



70. Of the civilian complaints identified in question 69, how many involved at least one allegation of *excessive use of physical force*?



71. For the civilian complaints reporting excessive use of physical force, what were the *total number* of allegations related to excessive use of physical force? (There may be more than one allegation per complaint)



72. For the *allegations* identified in question 71, how many were:

a.	<b>Unfounded</b> (The complaint was not based on facts, or reported incident did not occur)	
b.	<b>Exonerated</b> (The incident occurred, but officer action was deemed lawful and proper)	
c.	<b>Not sustained</b> (Insufficient evidence to prove the allegation)	
d.	<b>Sustained</b> (Sufficient evidence to justify disciplinary action against the officer(s))	
e.	<b>Pending</b> (Final disposition of the allegation has not been made)	
f.	Other disposition (e.g., withdrawn)	
g.	<b>Total use of force allegations</b> (sum of lines a through f, should also equal	

### **Thank You!**

Thank you for participating in this survey. BJS and RTI will be analyzing and disseminating information on body-worn cameras in the coming months. If you have any questions about this survey, please contact RTI Data Collection Manager Azot Derecho at 866-881-2515 or lemas.bwc@rti.org. Information on all of BJS's law enforcement data collection and dissemination activities can be found at www.bjs.gov.



